

**WaterStrategyMan**  
**EVK1-CT-2001-00098**

# **DELIVERABLE 13**

## **WORKSHOP PROCEEDINGS**

**“TOWARDS COMPREHENSIVE WATER MANAGEMENT  
STRATEGIES FOR WATER STRESSED REGIONS”**

**WSM PARIS WORKSHOP  
PARIS 8 – 9 OCTOBER 2003**



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The WaterStrategyMan workshop “*Towards comprehensive water management strategies for water stressed regions*” was held in Paris, France, at the Ecole Nationale des Ponts et Chaussées, on the 8<sup>th</sup> and 9<sup>th</sup> October 2003. A training workshop, open to the public, was held on the 9<sup>th</sup>.



All presentations held at the workshop are available for download (for project partners) on the WaterStrategyMan website (<http://environ.chemeng.ntua.gr/wsm/>)

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# 1 Introduction

## 1.1 The Project

The WaterStrategyMan Project - "Developing Strategies for Regulating and Managing Water Resources and Demand in Water Deficient Regions" aims at contributing to the solution of water shortage problems in arid and semi-arid regions of Southern Europe. The goal of the WSM project is the study of the differences between quantity and quality dimensions in water management and the development of alternative options and long-term scenarios, through the establishment of a broad framework on the existing knowledge on IWRM practices, while highlighting of the importance of regionalization and the relevant cultural context.

Methodology, tools, guidelines and protocols of implementation are being developed that will enable decision makers to select and implement relevant water schemes for full water cost recovery. The project seeks to develop an integrated water resources management that takes into account economic, technical, social, institutional and environmental implications, and to meet the EU requirements concerning preservation and enhancement of the quality of the environment and the availability of natural resources and sustainable development both directly and indirectly.

## 1.2 The Workshop

The workshop, according to the WSM objectives, aims at presenting and discussing the results of the Analysis Phase, and particularly the GIS Decision Support System developed, to validate the developed methodology and selected tools, to prepare the development of water management scenarios and to train participants on the DSS and methodology application issues.

This was the second Workshop of the WSM Project, undertaken as a joint Project meeting and Public Presentation; it offered the opportunity to present and disseminate for the first time the WSM progress and outcomes to the public in an open session to be attended by all interested parties.

The first WSM Workshop in Syros in July 2002 aimed at presenting the findings of the Diagnostic Phase of the Project to the Partners and invited stakeholders. The **Paris Workshop** marked the initiation of the Strategy Formulation Phase, and the completion of the Analysis Phase in the Project, involving the development of suitable methodologies and the Decision Support System.

The outline of the work flow in the project is portrayed in Figures 1 and 2.

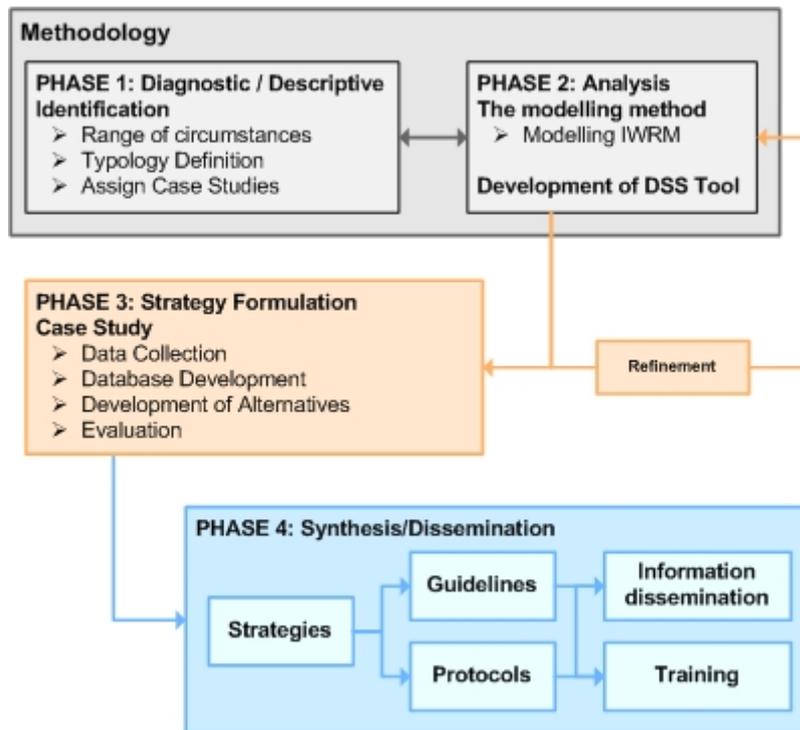


Figure 1. Workflow

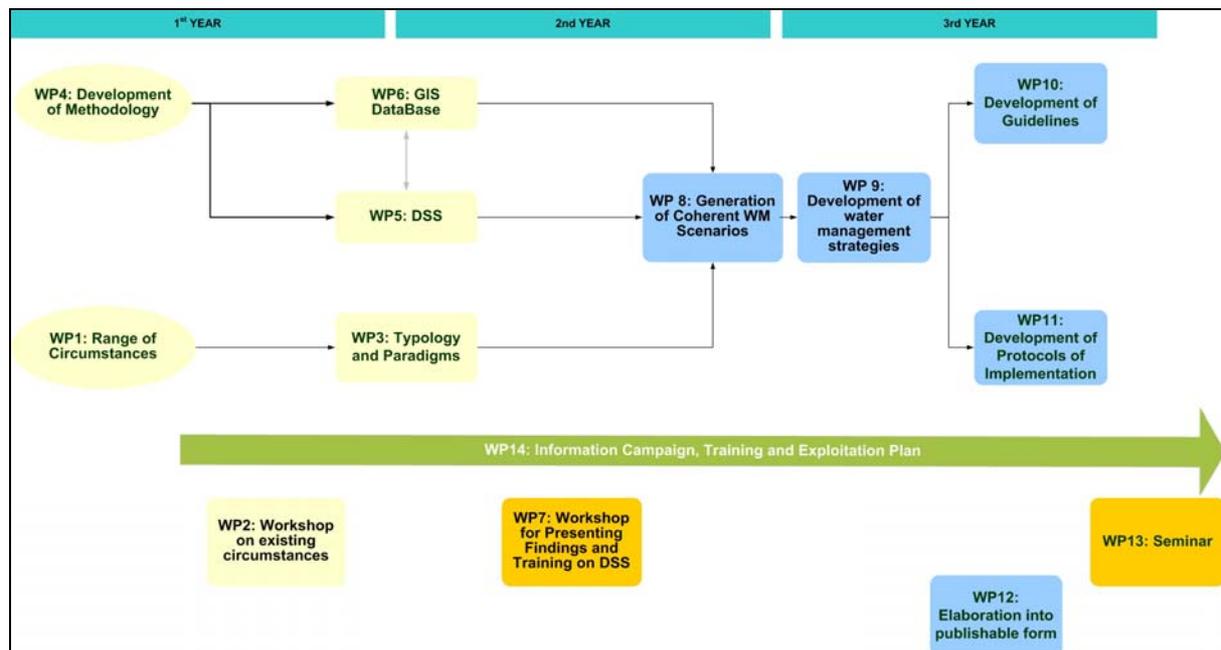


Figure 2. Interrelation of work activities

## 2 Agenda

### Session 1: Introduction to the WSM Project (*Chair and Moderator: C. Karavitis*)

9:00 – 9:30 Registration and introductions

9:30 – 9:50 Integrated Water Resources Management today, and the scope of the WSM Project (*B. Barraque*)

9:50 – 10:20 Supporting decision makers in developing water resources strategies: The WSM approach and methodology (*E. Todini*)

10:20 - 11:00 The WSM Decision Support System (*D. Assimakopoulos*)

11:00 – 11:15 **Coffee Break**

### Session 2: Case Studies (*Chair and Moderator: E. Todini*)

11:15 – 11:45 Competing and conflicting water uses: the Cyprus Case Study (*I. Iakovides*)

11:45 – 12:15 Surface and ground water use: trying to achieve a correct balance and protection in Algarve: the Portuguese Case Study (*R. Maia*)

12:15 – 12:30 **Coffee Break**

### Session 3: Methodology issues and discussion (*Chair and Moderator: B. Barraque*)

12:30 – 12:50 The search for the "true cost" (*J.-M. Berland*)

12:50 – 13:10 Facing uncertainty in water resources management (*A. Schumann*)

13:10 – 13:30 Challenges and opportunities in comprehensive water management. The WaterStrategyMan example (*E. Vlachos*)

13:30 – 14:00 Open Discussion

14:00 – 15:30 **Lunch Break – End of Workshop**

### 3 Executive Summary

#### 3.1 Session 1 – Introduction to the WSM Project

After the registration and welcoming of participants by Catherine JUERY and Jean-Marc BERLAND, a first presentation was made by Bernard BARRAQUE on the present state of Integrated Water Resources Management, and the scope of the WSM project. The focal point of the presentation was the difficulty of implementing the 3 E's of the Water Framework Directive, Environmental protection, Economic objectives and Equity. Then the spirit of the WSM project was presented with emphasis on the realization of those objectives in the case studies involved in the project. Finally, B. BARRAQUE presented the three eras of the water industry concluding at the era of environmental engineering and demand management instruments and on how these instruments can be implemented in the WSM Decision Support System.

#### **Supporting decision makers in developing water resources strategies: the WSM approach and methodology**

Prof. Ezio TODINI presented the WSM approach and methodology, as an introduction to the WSM Decision Support System. Components currently implemented in the DSS are:

- A basic data management module, to update and retrieve information from the database;
- A case generator, to assist the user of the tool in generating different water availability and demand scenarios and applying a set of water management instruments;
- A water allocation module, to allocate water to the different competing uses;
- Alternative evaluation modules to assist the user in selecting the most appropriate water management strategies on the basis of well-defined indicators covering all aspects of integrated water resources management.

Several computing tools are necessary in the DSS such as a Geographical Information System (GIS), a geo-referenced database and a Graphical User Interface (GUI) in order to provide a user-friendly tool. The tools implemented in the WSM DSS allow for:

- The description of the existing state of the water system;
- The assessment of the state of the system in terms of sources, usage, water cycles, environmental quality;
- The forecasting of the state of the system on the basis of assumed or envisaged scenarios, technical alternatives, management policies and actions;
- The evaluation of the impact of possibly applied actions.

In addition to the modules outlined above the DSS also includes four different models:

- Hydrologic balance estimation performing the calculation of surface water availability (runoff), infiltration and actual evapotranspiration;
- Hydrologic scenario generator, to enable the user to define future possible trends in rainfall, in temperature or evapotranspiration and therefore to simulate different water availability scenarios in the case study area;
- Demand scenario generator to enable the simulation of different assumptions on socio-economic pressures and envisaged development priorities, water quality requirements as well as the effect of different demand management policy options;
- Quality model allowing for the simulation of water quality on a number of receptor bodies and the evaluation of the environmental impact of certain actions.

### **The WSM Decision Support System and the Case Study of Paros**

Prof. Dionysis ASSIMACOPOULOS presented the WSM Decision Support System. The main objectives of work package 5 of the WSM project is to adapt tools and develop a Decision Support System which will be able to:

- Analyse quantitative and qualitative impacts at the regional level;
- Analyse intersectoral competitive water use;
- Describe potential responses, and water policy consequences;
- Suggest appropriate responses and implement alternatives;
- Develop improved management strategies;
- Formulate wide applicable guidelines and protocols for their implementation;
- Help decision-makers to decide upon the best strategy, taking into account regional development priorities, social, economic and environmental constraints, and legal constraints.

In order to evaluate the system, a live presentation of the DSS was made, including a tour of the DSS capabilities, and a test run of the existing situation in the region in order to display the DSS functionalities and the database.

The presentation was concluded with a demonstration of the application of the Decision Support System on the Greek case study of Paros Island, Cyclades, Greece. Instruments applied and evaluated on the case study region were:

- Network unifications,
- Desalination,
- Cisterns,
- Pricing.

The effect of those actions in meeting the domestic demand of the island and groundwater protection was discussed and evaluated against the business as usual scenario. Finally, all policy options were discussed in terms of direct and environmental cost and the rate of cost recovery was estimated according to the current tariff structures.

### 3.2 Session 2 – Case Studies

During the workshop, different applications of the DSS were proposed and discussed in order to improve them if necessary for the public workshop presentation.

Case studies were selected according to their characteristics and circumstances:

- Peak demand during summer due to tourism : Paros island;
- Competition between tourism and agriculture : Cyprus;
- Salinity problems due to over-abstraction : Ribeiras de Algarve;
- Conflict between urban water supply and agriculture : Tel-Aviv and Arava regions;
- Peak demand during summer due to irrigation demands : Belice basin;
- Year-round high demand caused by tourist influx much larger than the local population : Tenerife.

Several practical applications of the tool were presented through three case studies.

The first one, the case study of Paros was presented by Prof. D. Assimacopoulos after the live demonstration of the WSM Decision Support System. In the second session two representative Case Studies were presented, Cyprus and Algarve, to illustrate the use of the tool for Strategy evaluation.

The second case study, presented by I. IACOVIDES, illustrated competing and conflicting water uses on Cyprus between domestic tourist and agriculture sectors. This case study outlined the DSS use to assess potential schemes to resolve the conflict.

The Portuguese case study dealt with trying to achieve a correct balance between ground and surface water and protection in Algarve. It pointed out the problems arising from overexploitation of the groundwater aquifers. It explored the potential for achieving a new balance between surface and ground water use that will allow the sustainable use of the available resources.

The progress of implementation of the DSS analysis varies in the remaining three Case Studies depending on the available data and the characteristics of each area.

A special training session was performed on the use of the simulation approaches in 10<sup>th</sup> October.

## Conclusions on the case studies and discussion

At the end of the presentation of the case studies, several suggestions were made to improve the DSS:

- an option to introduce a monthly variation of the annual consumption rate for the population could be created in order to simulate the specificities of winter and summer consumption on the different sub-basins;
- an option to introduce a growth rate for each node (in alternative to the entire basin) could be made possible;
- an option to introduce the variation by sub-basin or even settlement (in alternative to the entire basin) could be made possible;
- an improvement of the introduction of river nodes and storage reservoirs in the map editor of the DSS;
- the possibility of loading a new (or changing a) theme without reloading the entire database.

### 3.3 Session 3 – Methodology issues and discussion

The final session of the Workshop was dedicated to a commentary and discussion on the presented Case Studies and DSS capabilities. The three commentators addressed major issues in Water Management, using the case studies as a reference point. The issues that will be addressed were:

- The search of the ‘true cost’ the Economic approach,
- Uncertainty in water resource management,
- Challenges and opportunities in comprehensive water management.

#### The search of the ‘true cost’ the Economic approach

Dr. Jean-Marc BERLAND explained the economic approach and the importance of integrating this aspect in the DSS, but also the difficulties of defining and modelling the different components of the “true cost” of water. All decisions relating to water resource management and/or regulation should take into account the true cost of water that should include the following:

- Cost of water infrastructures;
- Environmental cost;
- Cost incurred for other possible water uses by the degradation of the resource due to the chosen allocation option (resource cost).

This last component of the water cost is an indicator of the economic impact of a decision on a local society. The conclusion of the presentation was that the economic aspect could be quite complex but the DSS must continue to be user-friendly and deal with low data availability in some case study areas.

### Uncertainty in water resource management

Prof. Andreas SCHUMANN exposed problems and options in facing uncertainty in water resource management and the risks involved in forecasting demand and supply. Indicators selected for the evaluation of different water management schemes are outlined in Table 1.

**Table 1. Selection of indicators within WSM**

Category	Sub-Category	Indicator
Environment/resources	Exploitation	Total water production
		Consumption index
		Groundwater exploitation index
		Non-sustainable water production index
	Dependencies	Dependence on inter-basin water transfer
		Anthropogenic water produced / total water production
	Water quality	Percentage of treated urban water
		Share of primary treatment
		Share of secondary treatment
		Share of tertiary treatment
Social indicators	Pressures	Agricultural demand per ha
		Tourist per inhabitant
		Water abstractions per capita
	Deficits	Domestic deficit as percentage of demand
		Industrial deficit as percentage of demand
		Environmental deficit as percentage of demand
		Hydropower deficit as percentage of demand
Economics		Irrigation deficit as percentage of demand
		Rate of cost recovery
		Direct costs
		Environmental costs
		revenues

His conclusions were:

- Uncertainty cannot be avoided;
- A comprehensive DSS considers uncertainties explicitly;
- The user should be able to express his opinion about future developments;
- Possibility theory offers a way to consider the personal experience of user.

## Challenges and opportunities in comprehensive water management

Prof. Evan VLACHOS described the challenges and opportunities in comprehensive water management through the WaterStrategyMan example. He pointed out the aspects that should be carefully planned when implementing water resources management strategies, focusing on the aspect of public participation and the consultation procedures with local stakeholders.

## Discussion – Experts’ comments

Three invited experts commented the presentations:

A. MASSARUTO (Dipartimento di scienze economiche - Università di Udine - Italy) pointed out that every person does not mean the same thing by “Demand Management”. It deals with water governance, social demand and availability. He raised the question on which environment functions could be kept and which could be abandoned and how it is possible to compare different values from the different stakeholders and integrate them in the DSS tool. His concluding remark was that we need indicators to give a value to the indicators given by the stakeholders. Their opinions are not explicit values.

Ingo HEINZ (University of Dortmund Institute of Environmental Research - Germany) was impressed by the user interface of the WSM Decision Support System. He mentioned that most of the models of water management are based on hydrologic aspects. The WSM tool integrates for the first time the economic parameters.

Jean-Marie MONGET (Ecole des Mines de Paris - France) was impressed for his part by the complexity of the system. He suggested simplifying the different modules. He proposed to use the GIS in accordance with the Guideline for implementing the GIS Elements of the WFD. He also suggested transferring the data model on GML which would facilitate the development of a web-based tool. He mentioned knowing other systems simpler than this one, for example for petroleum which however is not a renewable resource.

D. ASSIMACOPOULOS mentioned that database has currently been developed in Arc GIS 8.1 and that some elements of the GIS Guidance Document have already been included in the data model.

Antonio MASSARUTO asked about the opinion of the stakeholders for the particular case studies.. He suggested letting them discover the DSS under an open system. Should we support decision? Should we support participation? We could improve the DSS on a mutual benefit.

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WATERSTRATEGYMAN PAPER

THE DEFINITION OF THE TRUE COST OF WATER

BY J.M. BERLAND

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## The definition of the true cost of water and its value, and how this affects the local society

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### 1 Introduction

The European Water Framework Directive underlines the following principle: *“The use of economic instruments by Member States may be appropriate as part of a programme of measures. The principle of recovery of the costs of water services, including environmental and resource costs associated with damage or negative impact on the aquatic environment should be taken into account in accordance with, in particular, the polluter-pays principle. An economic analysis of water services based on long-term forecasts of supply and demand for water in the river basin district will be necessary for this purpose.”*

In its Article 9 relating to recovery of costs for water services, the Water Framework Directive specifies that *“Member States shall take account of the principle of recovery of the costs of water services, including environmental and resource costs, having regard to the economic analysis conducted according to Annex III, and in accordance in particular with the polluter pays principle.*

*Member States shall ensure by 2010:*

- *that water-pricing policies provide adequate incentives for users to use water resources efficiently, and thereby contribute to the environmental objectives of this Directive,*
- *an adequate contribution of the different water uses, disaggregated into at least industry, households and agriculture, to the recovery of the costs of water services, based on the economic analysis (...) and taking account of the polluter pays principle.*

*Member States may in so doing have regard to the social, environmental and economic effects of the recovery as well as the geographic and climatic conditions of the region or regions affected.”*

All decision relating to water resource management and/or regulation should take into account the true cost of water that should include the following:

- cost of water infrastructures;
- environmental cost;
- cost incurred to the other possible water uses by the degradation of the resource due to the chosen option

This last component of the water cost is an indicator of the economic impact of a decision on a local society. In this regard, the aims of this paper are:

- to give a clear definition of each component of the true cost and to propose an operational and simple formula to calculate it, and
- to discuss advantages and limits of these concepts to characterise the impact of the chosen option.

## 2 Cost of water infrastructure

The most known component of the water cost is the present average cost of the different infrastructures used for water. The present average cost is composed by:

- Cost of operation;
- Cost of maintenance;
- Depreciation of initial capital investment.

The annual water cost (when there is a sustainable use of the technical systems it is equal to the Cost of sustainability of technical systems) can be calculated using the following formula:

$$C_{CSTS} = \sum_{ij} \left\{ C_{i,j} \cdot \left[ \frac{(CostRV_i)}{t_i} \right] + CostAO_i + CostAM_i \right\} + \sum_{kj} \left\{ TL_{k,j} \cdot \left[ \frac{(CostRV_k)}{t_k} \right] + CostAO_k + CostAM_k \right\}$$

where i, k, j the parameters that are presented in Table 1.

**Table 1. Parts of infrastructure and different water users**

Plant i	Total network length k	Users j
Dams	Water distribution network	Permanent population
Water catchment	Sewer network	Seasonal population
Water treatment plant	Irrigation network	Irrigation
Distribution systems for freshwater treatment		Industry
Waste water treatment plant		Power generation
Distribution systems for waste water treatment		

and:

- $C_i$  : Capacity of I (in m<sup>3</sup>);  
 $CostRV_i$  : Replacement value of i (€/m<sup>3</sup>);  
 $CostAO_i$  : Average Operating Costs of i (in €/m<sup>3</sup>/yr);  
 $CostAM_i$  : Average Maintenance Costs of i (in €/ m<sup>3</sup>/yr);  
 $t_i$  : Depreciation period (useful life) of x (in yrs);  
 $TL_k$  : Total length of network y (in m);

$CostRV_k$	:	Replacement value of network y (in €/m);
$CostAO_k$	:	Average Operating Costs of network y (in €/m/yr);
$CostAM_k$	:	Average Maintenance Costs network y (in €/m/yr);
$t_k$	:	Depreciation period (useful life) of network y (in yrs);

In most countries, water prices systems just allow the recovery of this part of the cost of water infrastructures. Even in Northern European countries where water prices are higher, farmers don't pay for the depreciation of initial investment made for irrigation infrastructures.

### 3 Environmental cost

Different methods are developed and applied to assign monetary values on environmental services. Economic valuation, at the conceptual level is said to be a measure of the preference people hold for different states of the environment. Valuation, as an empirical exercise, rests on the argument that choices individuals make in market exchanges provide the data that analysts can use to translate people preferences into money terms.

#### Available methods for estimating environmental cost

Different methods can be used:

**MARKET METHODS** (used as a technique for the valuation of environmental costs and benefits): These methods use values from prevailing prices for goods and services traded in markets. Values of goods in direct markets are revealed by actual market transactions and reflect changes in environmental quality; for example, lower water quality affects the quality of shellfish negatively and hence its price in the market.

**Cost-based valuation methods** (used as a technique for the valuation of environmental costs and benefits): This method is based on the assumption that the cost of maintaining an environmental benefit is a reasonable estimation of preventive and / or mitigation measures. This assumption is not necessarily correct. Mitigation may not be possible in all cases, for example, in cases where actual mitigation cost could be an underestimation of true environmental cost. On the contrary, mitigation measure might not be cost-effective and these costs might be an over-estimation of environmental costs. A distinction needs to be made between:

- The costs of measures already adopted, which are theoretically already included in financial cost category. These costs should be reported as a distinct financial cost category. Counting them as environmental costs would be double counting.
- The costs of measures that need to be taken to prevent environmental damages up to a certain point, such as the Directive Objectives. These costs can be a good estimate of what society is willing to forego.

**Revealed preference methods** (used as a technique for the valuation of environmental costs and benefits): The underlying assumption is that the value of goods in a market reflects a set of

environmental costs and benefits and that it is possible to isolate the value of the relevant environmental values. These methods include recreational demand methods, hedonic pricing models and averting behaviour models:

**Hedonic Pricing:** Hedonic pricing methods explain variation in price (in the price of goods) using information on “qualitative and quantitative” attributes. They are used in the context of water to value how environmental attributes and changes affect property prices. In addition to structural features of the property, determinants of property prices may include proximity to, for example, a river or lake. The change in property price corresponding to an environmental degradation, for example the pollution of a river or lake, is the cost of this degradation.

**Averting Behaviour:** this method derives from observations of how people change defensive behaviour – adapt coping mechanisms – in response to changes in environmental quality. Defensive behaviour can be defined as measures taken to reduce the risk of suffering environmental damages and actions taken to mitigate the impact of environmental damages. The costs for mitigating the impact may entail expenditure on medical care needed as a consequence of drinking poor quality water. The expenditure produces a value of the risk associated with the environmental damage.

**Recreation Demand Models (RDM):** Improvements or deterioration in the water quality may enhance or reduce recreation opportunities, for example swimming, in one or more sites in a region. However, markets rarely measure the value of these changes. RDM can be used on the choices of trips or visits to sites for recreational purposes and the level of satisfaction, time and money spent in relation to the activity. By assuming that the consumer spends time and money as if he was purchasing access to the goods, for example a river stretch, patterns of travel to particular sites can be used to analyse how an individual values the site and, for example, the water quality of the river stretch. Reductions in trips to a river due to deterioration of water quality and associated changes in expenditures reveal the cost of this deterioration.

**STATED PREFERENCE METHODS** (used as a technique for the valuation of environmental costs and benefits): These methods are based on measures of willingness to pay through directly eliciting consumer preference on either hypothetical or experimental market. For hypothetical market, data are drawn from surveys presenting a hypothetical scenario to the respondents. The respondents make a hypothetical choice, which is used to derive consumer preferences and value. Methods include contingent valuation and contingent ranking. It is also possible to construct experimental market where money changes hand, e. g. using simulated market models. In the questionnaire, it is possible to ask respondents how much they would pay for avoiding an environmental cost or how much they value a given environmental benefit.

**Contingent Valuation:** Contingent Valuation is based on survey results. A scenario including the good that would be delivered and how it would be paid for (e.g. through an increase of the water bill) is presented to the respondent. Respondents are asked for their willingness to pay (WTP) for the specified good. The mean willingness to pay is calculated to give an estimated value of the good. One of the difficulties with this approach lies in ensuring that respondents adequately understand the environmental change that is being valued.

**Use of Value Transfer** (alternative option to direct valuation of environmental costs or benefits - more commonly known as benefit transfer in the case of benefits): This method uses information on environmental costs or benefits from existing studies and uses this information for the analysis in the river basin under consideration. As a result, a data set that has been developed for a unique purpose is being used in an application for a different purpose, i.e. it transfers values from a study site to a policy site, i.e. from the site where the study has been conducted to the site where the results are used. Above all, benefit transfer is suitable when technical, financial or time resources are scarce. However, among other problems, it is important to note that since benefits have been estimated in a different context they are unlikely to be as accurate a primary research. A step-wise approach should be developed in order to ensure that the transfer of values derived in other contexts could minimise the potential for estimation errors.

### **Methodological difficulties**

There are a lot of methodological difficulties in applying Environmental Valuation methods because such methods deal with goods which are:

- **Non-Market Goods:** Clean water in environment is not traded in markets. Its monetary value is not revealed in market prices. The only option for assigning monetary values is to rely on non-market valuation methods.
- **Non-Rival Goods:** One person's consumption of most goods (apples or housing) reduces the amount available for everyone else. Environmental goods are different. Clean water, beautiful views, and some extent outdoor recreation, can be enjoyed by everyone in the same way as radio and television. The economic value of non-rival or public goods is the sum of all people's willingness to pay.
- **Non-exclusive Goods:** People cannot be excluded from enjoying most environmental goods and the cost of trying to exclude them is prohibitive.
- **Inseparable Goods:** Conservation practices at a given site contribute in many roundabout ways to environmental goods and result in environmental and economic benefits that accrue over great distances in time and space. It may be impossible to separate the economic benefits that result from one conservation practice undertaken at one site from another undertaken at another site. Worse, it may be impossible to separate the aggregate benefits of those practices from those of other environmental investments.

### **A discussion on methods for the estimation of environmental costs**

In addition to the above-mentioned methodological difficulties, there is more fundamental criticism on Economic Valuation Methods.

Economic valuation, at the conceptual level, is said to be a measure of the preferences people hold for different states of the environment. Valuation, as an empirical exercise, rests on the argument that choices individuals make in markets exchange provide the data which analysts can

use to translate people's preference into money terms (SHABMAN Leonard and STEPHENSON Kurt – 2000).

The logic of the argument is straightforward. In market exchange money income is sacrificed (a price is paid) in order to secure a good or service. By arguing that preferences guide market choices, analysts conclude that the money value of a good or service is at least equal to the amount of income a person spends to obtain the good or service. Thus market prices are the raw data for preference measurement. The often-explicit premises of this revealed choice framework are that individuals know their preference for goods and services (states of the world) before being confronted with choice, that people are willing to pay to satisfy those preferences, and whatever an individual chooses is in the interest of that individual (RANDAL and PETERSON – 1984). It is the benefit-cost analysts' responsibility to measure those preferences in money terms (RANDAL – 1999).

Not all economists support the expanded use of non-market valuation calculation in policy. These critics are supported by concerns about non-market valuation expressed by psychologists, philosophers, and political scientists who are familiar with the valuation research program. In general, the critics question one, or both, of two core assumptions:

- that choices made in real or hypothetical market can be interpreted as a reflection of preferences or value;
- that such interpretations should direct decision-making (SHABMAN Leonard and STEPHENSON Kurt – 2000).

#### 4 A limited but operational method: mitigation cost

An operational method that can be used for the estimation of environmental cost is a *Cost-based* valuation method; in particular the selected approach takes into account the costs of measures that need to be taken in order to prevent environmental damage up to a certain point or the measures needed to meet the Directives' Objectives. The assumption made is that these costs can be a good estimate of what society is willing to forego. According to this assumption, the following equation should be used.

*costs of preventive and/or mitigation measures*  $\cong$  *environmental costs*

However, the approximation of environmental cost through the cost of mitigation measures may not be possible in all cases as for example, in cases where current mitigation cost could be an underestimation of true environmental cost. On the opposite, a mitigation measure might not be cost-effective and mitigation costs might be an over-estimation of environmental cost.

For one year period, the following equation can be used for the estimation of environmental cost:

$$C_{Env} = \sum_{xy} \left\{ C_{x,y} \cdot \left[ \frac{(CostRV_x)}{t_x} \right] + CostAO_x + CostAM_x \right\} + \sum_{zy} \left\{ TL_{z,y} \cdot \left[ \frac{(CostRV_z)}{t_z} \right] + CostAO_z + CostAM_z \right\} - C_{CSTS}$$

where x and z stand for the parts of infrastructure needed to maintain the environmental benefit of keeping the same quantity of water available per capita for each user y with a quality in compliance with the current legislation. Those are outlined in Table 2.

**Table 2. Parts of infrastructure needed to maintain the environmental benefit of keeping the same quantity of water available per capita**

Plant x	Total network length z	Users y
Dams	Water distribution net	Future permanent population (based on a scenario)
Water catchment	Sewer network	Future seasonal population (based on a scenario)
Water treatment plant	Irrigation network	Future needs for irrigation (based on a scenario)
Distribution systems for freshwater treatment		Future needs for industry (based on a scenario)
Waste water treatment plant		Future needs for power generation (based on a scenario)
Distribution systems for waste water treatment		

and:

- $C_x$  : Capacity of x (in  $m^3$ );  
 $CostRV_x$  : Replacement value of x ( $\text{€}/m^3$ );  
 $CostAO_x$  : Average Operating Costs of x (in  $\text{€}/m^3/\text{yr}$ );  
 $CostAM_x$  : Average Maintenance Costs of x (in  $\text{€}/m^3/\text{yr}$ );  
 $t_x$  : Depreciation period (useful life) of x (in yrs);  
 $TL_y$  : Total length of network y (in m);  
 $CostRV_y$  : Replacement value of network y (in  $\text{€}/m$ );  
 $CostAO_y$  : Average Operating Costs of network y (in  $\text{€}/m/\text{yr}$ );  
 $CostAM_y$  : Average Maintenance Costs network y (in  $\text{€}/m/\text{yr}$ );  
 $t_y$  : Depreciation period (useful life) of network y (in yrs);

It should however be noted that if local data, provided by a scientific willingness-to-pay survey for the conservation of the resource, are available, it is preferable to use the outcome of this survey as an indicator of environmental cost.

5 Water allocation: Is the opportunity cost doctrine operational to assess the economic impact of a decision on a local society?

### A simple concept but...

Another part of the real cost of water is cost induced for the activities B, C, D... by the use of water resource caused by the activity A. Opportunity cost is defined as the cost of any activity

measured in terms of the benefit from the best alternative forgone (Chris Rodda: <http://www.cr1.dircon.co.uk/TB/1/1.1.3.htm> – 2003)

Eli Feinermann (Deliverable 7, WSM project – 2002) gives the following example to illustrate the application of opportunity cost doctrine in water management: *“If farmer A will increase water use by 1 cubic meter, the amount of water available for farmer B will decrease by 1 cubic meter. The reduction in the value of production on farm B is the cost to society resulting from the increased water use on farm A. Similarly, the reduction in the value of production on farm A is the cost to society resulting from the increased water use on farm B. This cost, which is equal to P dollars per cubic meter, is an **opportunity cost** – the benefits forgone when a scarce resource is used for one purpose instead of the next best alternative.”* **An important comment: It should be emphasised that ALL costs in the economy are always "opportunity costs": energy, capital and labour used to extract and convey water to farm A are not available to serve farm B and do not contribute to its production. But, for the sake of presentation, we will adopt the commonly used term of "direct costs" to represent here the costs of the relevant inputs (like energy, capital, labour, etc.) that can be bought in the markets and their prices are known. The input "natural stock of water in the lake" is the only input in our example that cannot be purchased in the markets.** In this example, where the direct pumping and conveyance costs are assumed to be zero, the opportunity cost is also the **scarcity rent** of water -- rent (per unit) of a scarce resource (water in our case) is a surplus, the difference between the opportunity cost of water (equal to the market clearing price P) and the per unit (marginal) direct costs (such as extraction, treatment, environmental and conveyance) of turning that natural resource into relevant products (agricultural crops in our example). The scarcity rent is the result of the fact that the total amount of water in the lake is scarce (the **total** annual demand for water by the two plots, at zero cost, is greater than the available supply) and is limited to  $\bar{Q}$ . In our example, the optimal price, P, is also the **scarcity rent** of water since reduction of 1 cubic meter of the limited supply  $\bar{Q}$  will reduce the value of products in the (two-farm) economy by P dollars. **In case that water in the lake is not limited—the opportunity costs and the scarcity rent are zero.** (WaterStrategyMan – 2002)

Using opportunity cost doctrine seems to be very interesting for company's decision-making processes, when decision makers have to choose between **only** two options. But what is the efficiency of this doctrine to understand the economic impact of a decision (allocation of X m<sup>3</sup> of water to the activity A) on a local society (cost induce by the lost of these X m<sup>3</sup> for the activities A, B, C...)? Until now we did not find any application of this doctrine in such complex situation and these other short definition of opportunity cost show us that this concept seems to be a good concept (but only a concept?) when you have to deal between only two options:

“Opportunity cost is defined as the advantage forgone as the result of the acceptance of **an** alternative. It is measured as the benefits that would result from **the next best** alternative use of the same resources that were rejected in favour of the one accepted. **Opportunity cost is difficult, perhaps impossible, to measure precisely.** (International Institute for Applied System Analysis) (Source: [http://pespmc1.vub.ac.be/ASC/OPPORT\\_COST.html](http://pespmc1.vub.ac.be/ASC/OPPORT_COST.html)) ”

**What can be done now?**

The aim of the utilisation of concepts such as the opportunity cost and scarcity rent is to place monetary values on the impact cause by use A on the other uses B, C, D, etc. It appears however that it would be very difficult to find a simple formula to express in monetary terms this kind of cost. Another option is to organise a panel of experts of a local society to fill in the following table to qualify the level of the scarcity rent.

**Table 3. Sample Questionnaire for the estimation of opportunity costs**

		At the local level, the inconvenience for following uses will be...				
		Permanent population	Tourism	Irrigation	Industry	Power generation
It has been decided to allocated X m3 to the following user, Volumes are distributed as follow	Xa permanent population		<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	Xb tourism	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low		<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	Xc irrigation	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low		<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	Xd for industry	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low		<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	Xe power generation	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	

Note that:  $X = X_a + X_b + X_c + X_d + X_e$

6 A great concern: the impact of full cost recovery in south European local societies.

All this discussion relating to the estimation of different components of water cost is essential for two aspects:

- The economic evaluation of the different options (calculation of the cost benefit balance<sup>1</sup>);
- The determination of the true cost of water to calculate the right price every user should pay with cost recovery principle.

The fact that nobody manages to integrate the notion given by opportunity cost / scarcity rent into these calculations of cost and the fact that there is a lot of imprecision on the estimation of environmental cost may be considered as an obstacle for the implementation of cost recovery principle and a limit to a serious economic evaluation.

This vision must be moderated by the following observations:

- 1) taking into account all the components of cost of infrastructure (cost of operation; cost of maintenance; depreciation of initial investment) and even just a part of the environmental cost would be a very important evolution compared to present practices;
- 2) the integration of all these costs should have a great impact on the water price for the different users. This could have some very important consequences for local societies and this impact should be evaluated;
- 3) there is a need of a real reflection on the assumption that says that the integration of the opportunity cost/ scarcity rent will be a real progress for water management and local societies.

We underlined that in most countries, water prices systems just allow the recovery of a part of the cost of water infrastructures. Even in Northern European countries, where water prices are higher, farmers don't pay for the depreciation of initial capital investments made for irrigation infrastructures. The considerable rises of the cost of water that would be caused by the integration of the total cost of water infrastructures and a part of environmental cost in water price will most probably threaten different users and particularly farmers.

If farmers can't pay for water and if this would cause a decrease of the agricultural population, what should be the social cost and the environmental cost of this decrease? Agricultural employment is very important in local societies of arid areas in Southern European countries and original landscapes which make these areas a popular tourist destination are often the result of current agricultural practices. If the rise of the water prices is too high and damaging to the local economic equilibrium, the price to pay for the cost recovery of water cost maybe too important.

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<sup>1</sup> Benefit-cost Balance (BCBalance) should be calculated by the following formula

$$BCBalance = \frac{\left( \sum_{t=0}^T \frac{B_t}{(1+d)^t} \right) - \left( \sum_{t=0}^T \frac{C_t}{(1+d)^t} \right)}{\left( \sum_{t=0}^T \frac{C_t}{(1+d)^t} \right)}$$

Where :

the planning period begins in the current year,  $t = 0$ , and extends to some future planning horizon  $T$  (in years) ;

$B$  = total benefit in the subscripted year (in €) ;

$C$  = total cost in the subscripted year (in €) ;

$d$  = discount rate expressed in decimal form

Sometimes the application of cost-recovery principle can have counterproductive effects. For example, in an area near Montpellier, France, the drinking water price rose considerably just after the integration of the cost recovery principle. A considerable reduction of drinking water consumption occurred. We may say “a too important reduction” because now the local water service does not sell enough water to have a sufficient income for maintaining infrastructure. A very detailed scientific enquiry was realised to understand the importance of the consumption decrease and it shows the following user’s behaviour change. Of course some people reduced the use of drinking water for gardening. But this was not the main cause of the drastic reduction of consumption. A large proportion of people found other sources of water (recovery of rainwater, drilling, well, connection to rough water networks...). Some of these “solutions” like drilling and well induce an uncontrolled abstraction of water that could be non-sustainable at the local level in arid areas. In this particular case, the strict application of the cost recovery principle has the following results: drastic reduction of water service budget and emergence of non-sustainable practices... This is definitely not a dream for economists and planners.

Before every decision related to water pricing, a real and serious study must be conducted on the affordability of the projected tariff system. Omitting this step may have some serious environmental and social consequences on local societies in arid areas. A too simplified application of economic principles can seriously damage local economy. One of the major challenges of the application of the cost recovery principle is to prevent such a situation.

## 7 Acknowledgements

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PRESENTATION 1

PRESENT INTEGRATED WATER RESOURCES MANAGEMENT AND

THE SCOPE OF THE WSM PROJECT

BY B. BARRAQUE

LATTS

**Integrated Water Resources Management today  
and the scope of the WSM project**

Bernard Barraqué, DR CNRS  
Laboratory Technology Territories & Societies

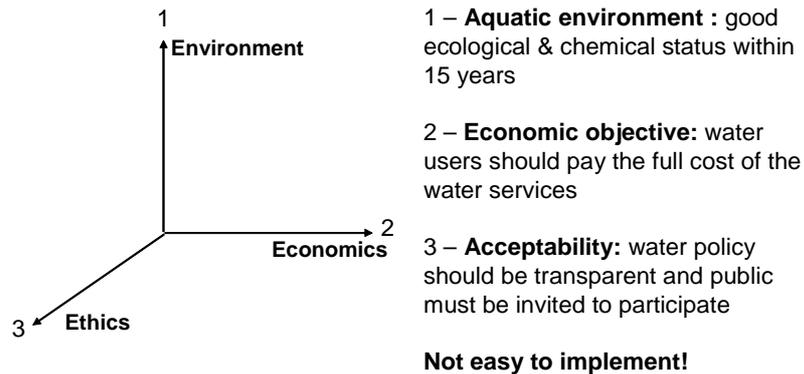
*WaterStrategyMan Paris meeting October 2003*

LATTS

**Water crisis or water policy crisis?**

- Hydrologists, géographes & engineers often stay on the supply side, with the « basic needs figure of 1000 to 1500 m<sup>3</sup>/cap/yr
- Media & « demagogic conservatives » amalgamate privatisation of resources (water markets) and privatisation of services
- Ecologists oppose hydraulic projects for their environmental impacts, but they have no economic and social analysis
- **And** environmental economists often want to apply their toolbox to a sector which is very specific (high capital costs, long term life), and poses serious problems.

## LATS

**The Water Framework Directive & the 3 E's**

## LATS

**Economists and Natural Resources**

- Néo-classical economists: scarcity handled through markets
- Externalities (A. Marshall) and their taxation (A. Pigou)
- R. Coase's answer: less State and more bargaining
- Tragédie of the Commons (G. Hardin) : privatisation
- S. Ciriacy Wantrup's answer, natural resources economics
- The transaction costs problem and institutions for the management of common property (E. Ostrom)

## LATS

**The Spirit of WSM project**

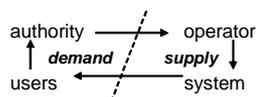
- Focuses on the second axis of sustainability: economics
- Tries to help water managers rationalise water resources allocation through introduction of « demand management »
- Typically, economists consider that « demand side » is synonym to full cost pricing, i.e. marginal internal costs (incl. depreciation) + marginal environmental costs + marginal user / resource costs
- Ideally, these 3 dimensions do correspond to the 3 E 's, but there are many implementation difficulties (see Wateco group)
- WSM is not pure economics ; rather focuses on a comparison of various technical possibilities for matching supplies & demands

## LATS

**The 3 Ages of Water Industry**  
*Thomas Hughes and the Reverse Salient*

- Until recently in history, **water uses were almost only instream** uses, but in the XIXth century, there are increasing types and quantities of abstractions and consumptive uses
- **Age of Quantity and Civil Engineering**  
*more from further, and cheap money*
- Model starts with public water supply, but extends to other uses with the **Multipurpose projects**, in particular to irrigation

The crisis comes  
with explosive effects



LATS

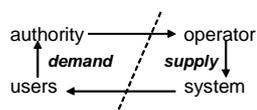
### The 3 Ages of Water Industry *continued*

- **Age of Quantity and Civil Engineering**  
*more from further, and cheap money*

is then supplemented with the:

- **Age of Quality and Chemical/Sanitary Engineering**  
*closer and cleaner; operating costs grow and pricing the service becomes acceptable*

The crisis continues with explosive effects, this time in quality



LATS

### The 3 Ages of water industry *(end)*

- **Age of quantity and of quality were on the supply side**

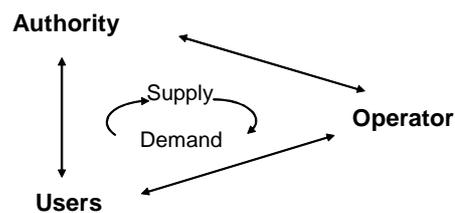
The crisis then leads to:

- **Age of Territorial Heritage and Environmental Engineering**  
*demand side management;*  
*water conservation;*  
*water allocation flexibilisation;*  
*land use policies*  
**From farmer better than from further!**
- **But policies of the previous ages are still available:**  
typically, sea water desalination

LATS

## Towards environmental engineering: what is demand management?

It is the governance of the interaction between supply and demand



LATS

## Examples of WSM-type demand side

- Water conservation in each sector is usually the cheapest way to liberate extra water. Pricing is not necessarily the best way: information campaigns and incentives to change facilities are frequent
- Desalination is at the edge of demand side, because it has low investment but high operations costs, which are easily passed on to consumers. Waste water reuse is on demand side (dual)
- Reallocation of irrigation water to water supplies is very interesting because of difference of value of water and conversely of quantities used/polluted
- But differentiate between occasional/structural deficit situation, and avoid the displacement of farmers (landscape & erosion issue)

LATTS

## Conclusion

- The master State increasingly considered Undemocratic, which implies a new balance between sovereignty and efficiency
- Market mechanisms and excessive commodification destroy confidence
- When a given system is not mature: cost recovery impossible
- Learning and decision together through community and customary approaches: implications for DSS
- Environmental engineering needs social science

• *Thank you*

PRESENTATION 2

SUPPORTING DECISION MAKERS IN DEVELOPING WATER

RESOURCES STRATEGIES: THE WSM APPROACH AND

METHODOLOGY

BY E. TODINI



PROtezione e GESTione Ambientale

Paris, 8-10 October 2003

## Adaptation of tools to the emerging responses

Emerging responses and the general philosophy for the adaptation of existing tools and the development of the DSS

*Prof. Eng. Ezio Todini*



PROtezione e GESTione Ambientale

Paris, 8-10 October 2003

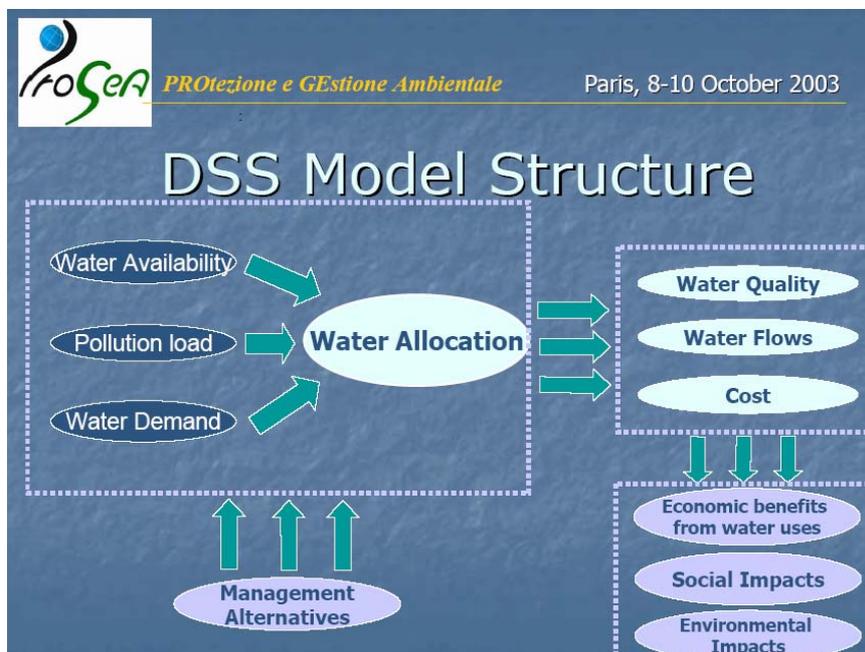
## Objectives of the DSS

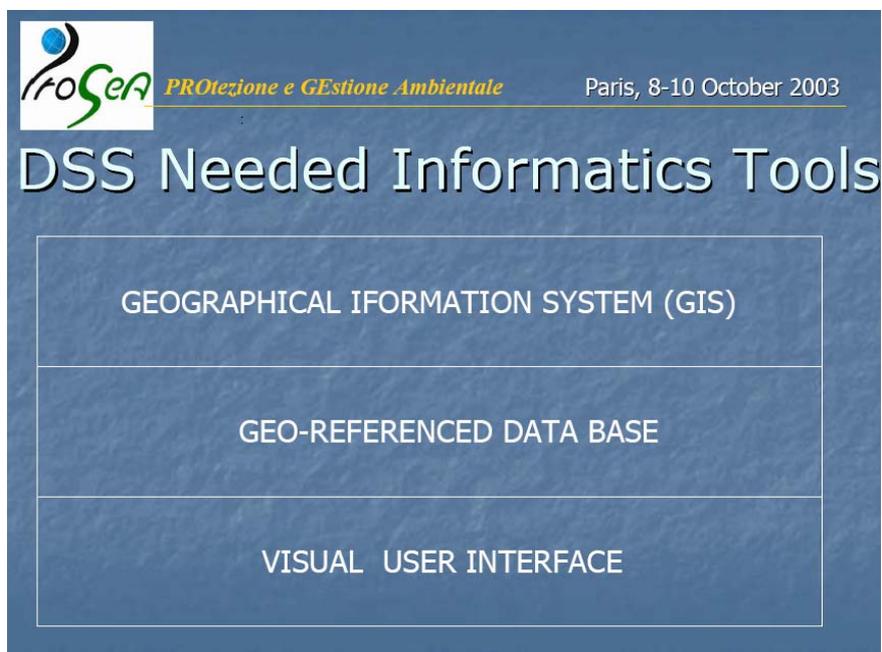
<ul style="list-style-type: none"><li>◆ To support the strategy analysis at regional level</li><li>◆ To compare strategies on the basis of different indicators</li></ul>	<ul style="list-style-type: none"><li>◆ To help decision-makers to decide upon the best strategy, taking into account:<ul style="list-style-type: none"><li>■ Regional development priorities</li><li>■ Social and economic constraints</li><li>■ Environmental constraints</li><li>■ Local, national or international</li><li>■ Legal constraints and directives</li></ul></li></ul>
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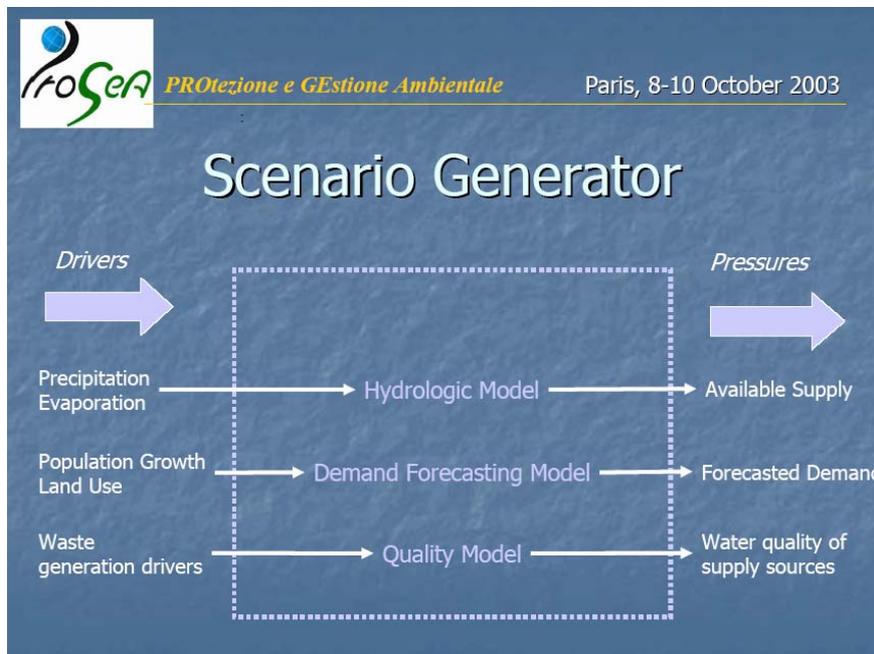
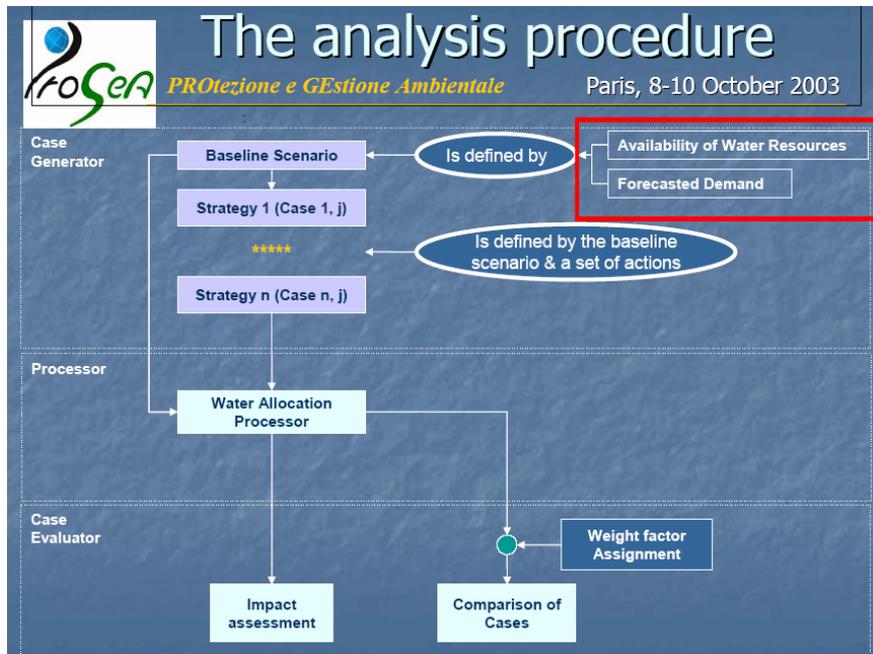
 *PROtezione e GEstione Ambientale* Paris, 8-10 October 2003

## Main Functions of the DSS

- ◆ Describe the existing state of the water system
- ◆ Assessing state in terms of:
  - Sources
  - Usage
  - Water cycles
  - Environmental quality
- ◆ Forecasting state on the basis of:
  - Assumed or envisaged scenarios
  - Technical Alternatives
  - Management policies and actions
- ◆ Evaluate impacts of actions









PROtezione e Gestione Ambientale

Paris, 8-10 October 2003

## Scenario Generator Models

- Hydrologic Balance
  - Hydrologic balance estimation
  - Surface water availability
  - Infiltration
- Hydrologic Scenario Generator
  - Future trends in rainfall
  - Future trends in temperature
  - Future trends in runoff
- Demand Forecasting
  - Demand estimation
    - Socio – economic pressures
    - Development Priorities
  - Loss estimation
  - Water quality requirements
- Quality Model

PRESENTATION 3

THE WSM DECISION SUPPORT SYSTEM AND THE PAROS CASE

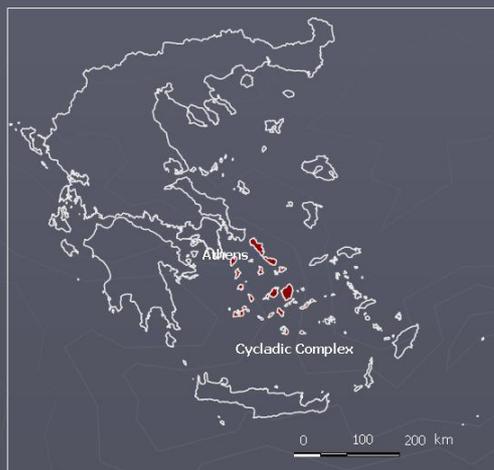
STUDY

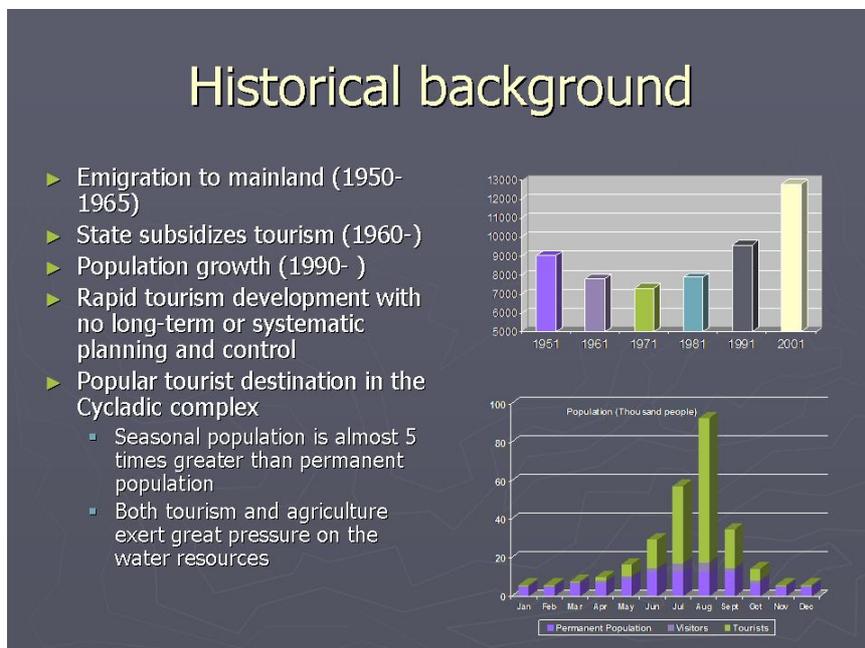
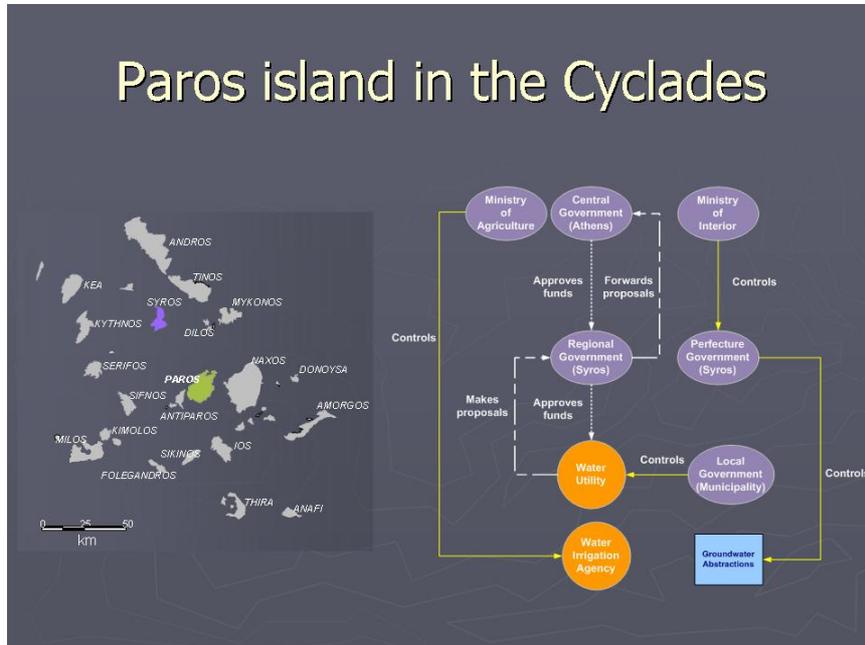
BY D. ASSIMACOPOULOS

# The WSM Decision Support System and The case of Paros Island

D. Assimacopoulos  
National Technical University of  
Athens

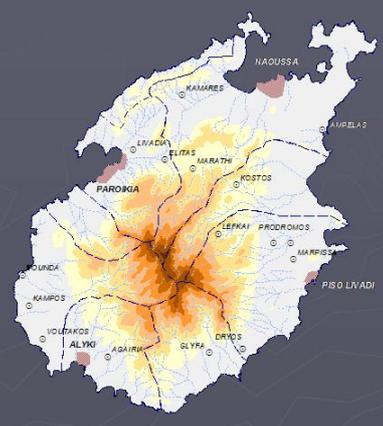
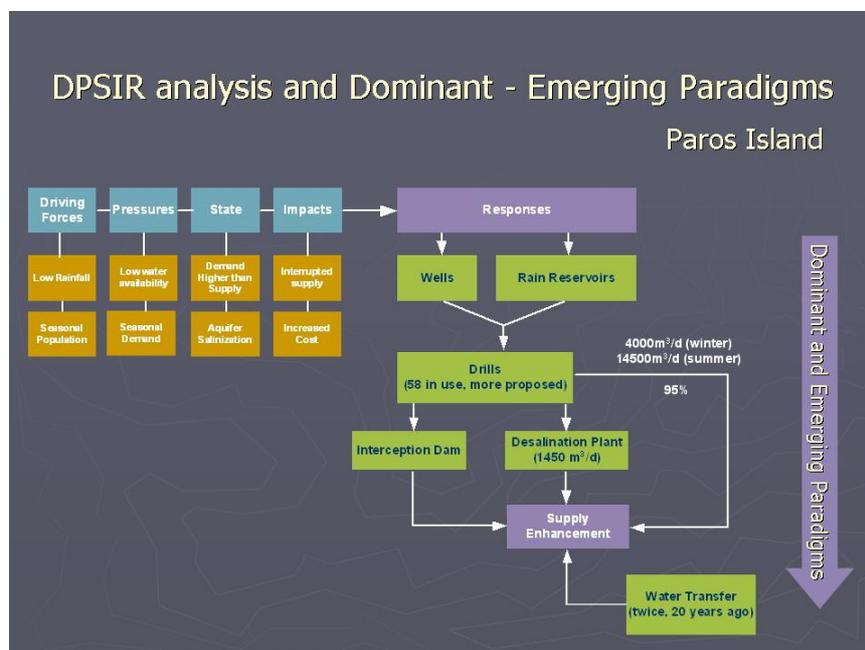
## The Cyclades in Greece





## Deficiencies

- ▶ Limited water resources
  - Small catchment areas
  - Low rainfall
  - High evapotranspiration
- ▶ Seasonal peaks in water demand
  - Conflicts between uses
  - Abandonment of traditional water management practices
- ▶ Lack of well-planned interventions
  - Short-term solutions
  - Uncontrolled development

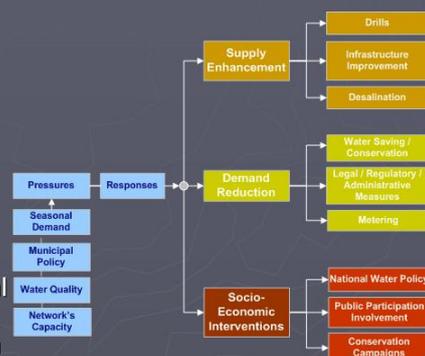



## Towards a WRM Strategy

- ▶ Stakeholders consulted
  - The Water Utility of Paros
  - The Municipality of Paros
  - The Union of Agricultural Associations
  - The Union of Hotel and Room Owners

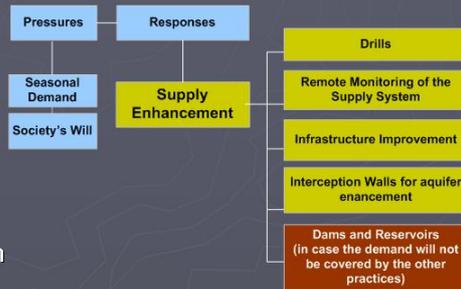
## Water Utility perception of the new Strategy

- ▶ Supply side
  - Limited water availability
  - Increase sustainable supply
- ▶ Demand side
  - Demand reduction
  - Water saving
- ▶ Socio-economic environment
  - Prices only cover operational costs
  - Need for public participation in order to improve water conservation



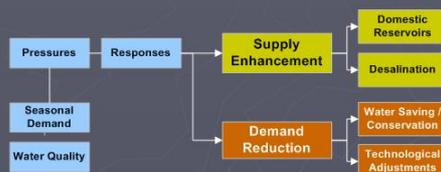
## Municipality perception of the new Strategy

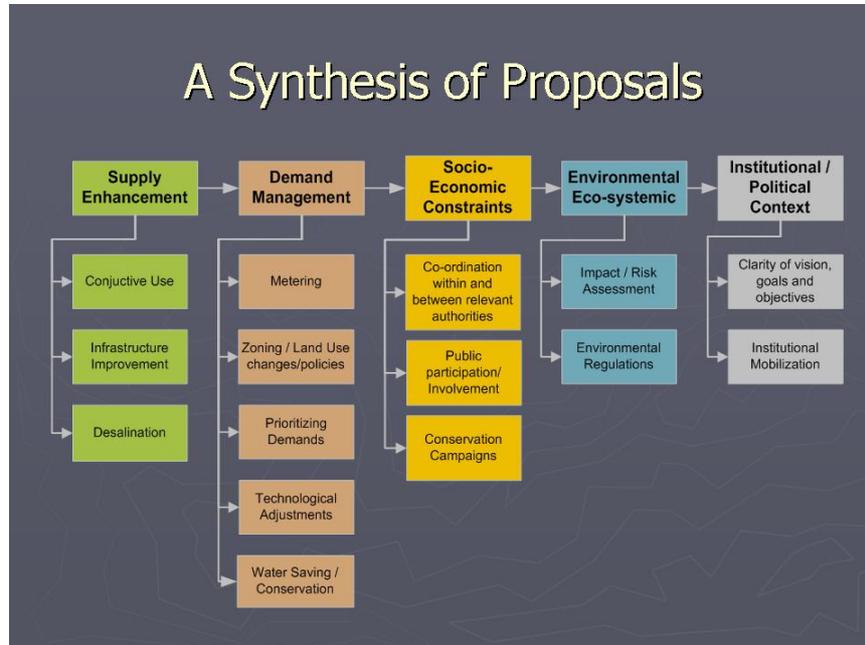
- ▶ Infrastructure
  - It should be funded by central and regional government with no contribution from local community
- ▶ Preference to increase supply
  - No costs to local population
  - Tourist industry promotion
  - Public opinion has major importance



## Users' Perception of the new Strategy

- ▶ Necessity for standards in water services
- ▶ No direct cost for infrastructure development
- ▶ Low cost for water services provision
- ▶ No cost for farming
- ▶ Awareness of limitations in supply and potential benefits of water saving





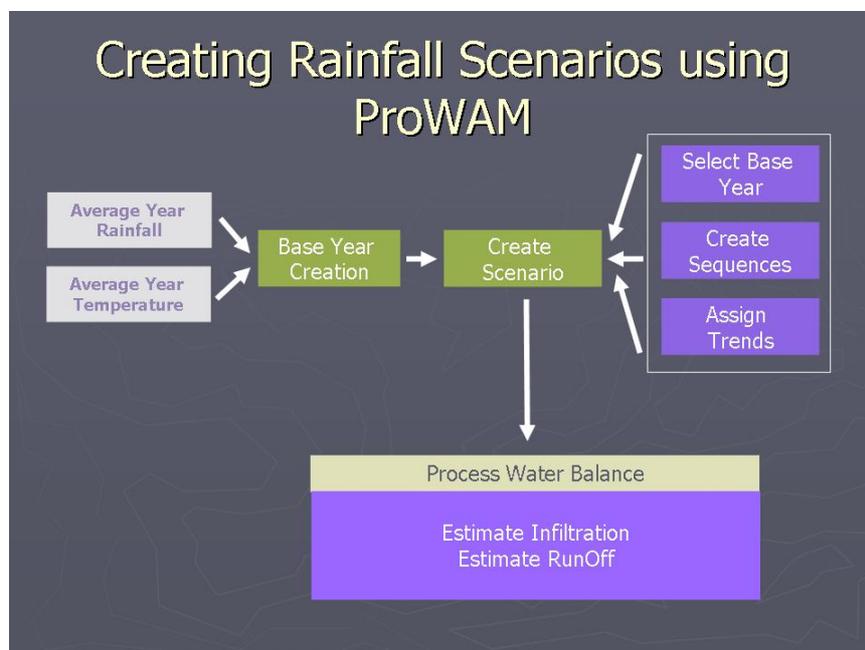
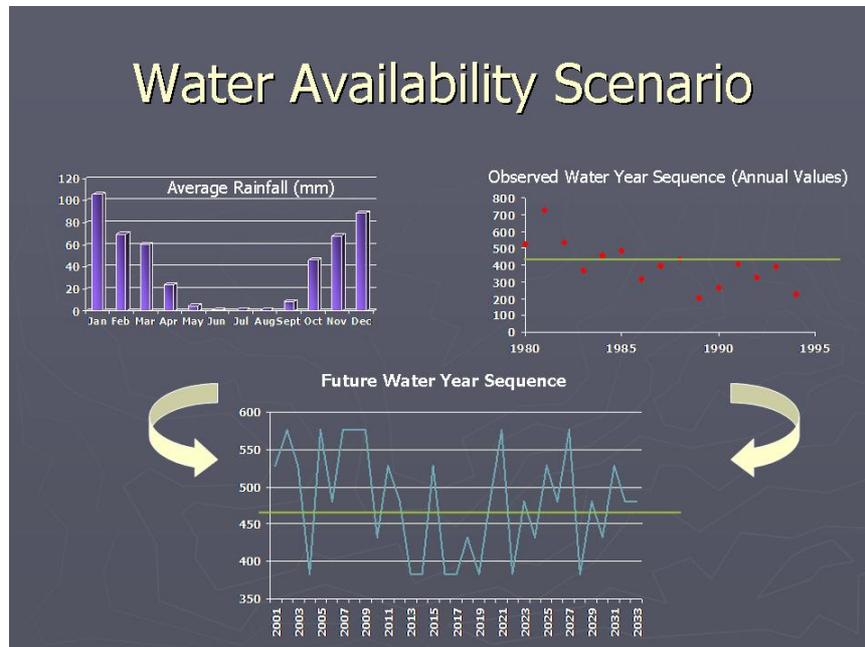
## What is next ?

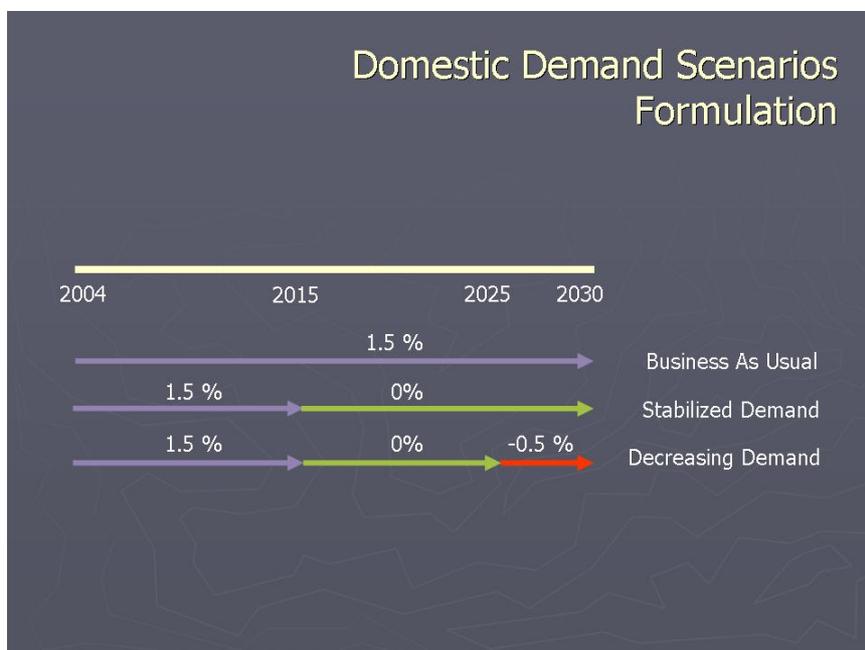
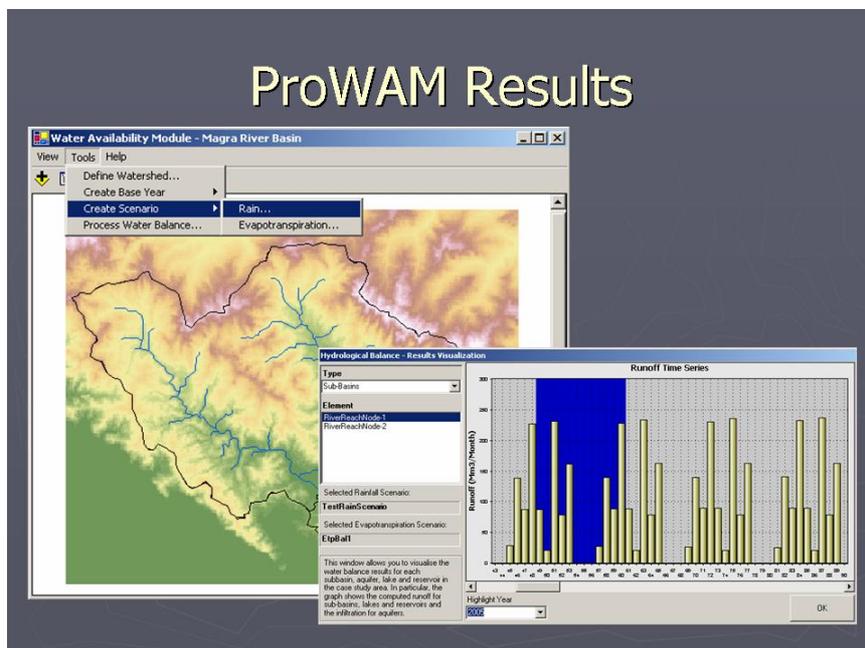
## A Decision Support System

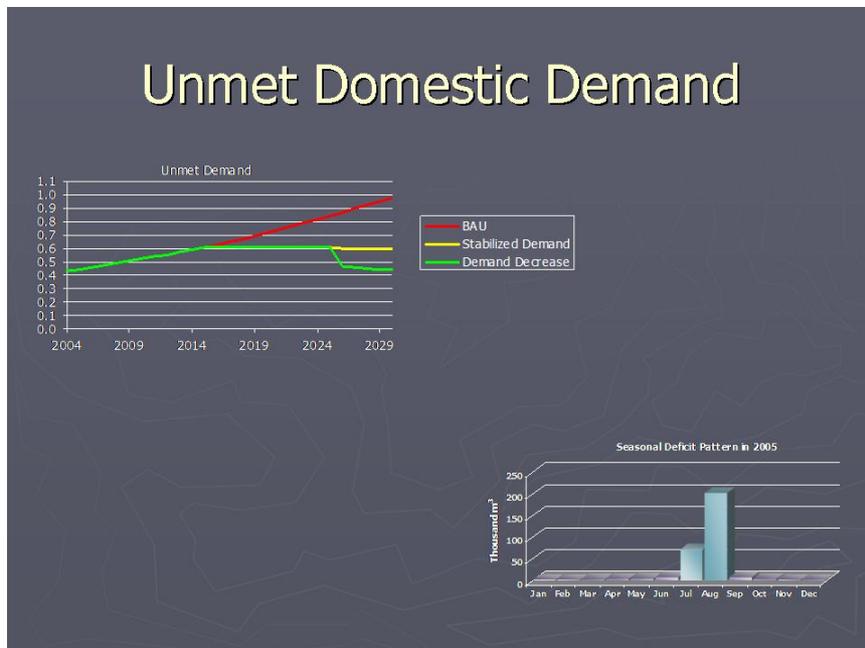
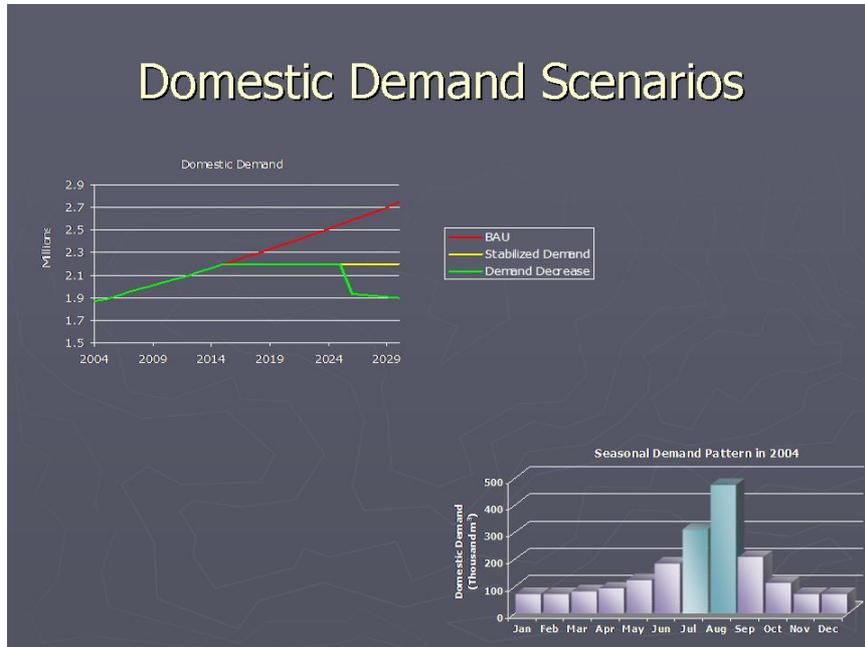
- ▶ The developed DSS:
  - Estimates water availability
  - Estimates existing and projected water demands
  - Determines necessary interventions, their timeframe and cost
  - Determines optimal water allocation to uses
  - Provides performance indicators for selected actions, under availability and demand scenarios
  - Ranks scenarios based on indicators
- ▶ Water management Instruments in DSS
  - Supply management
    - ▶ Structural interventions for supply enhancement
  - Demand management
    - ▶ Reduction of losses
    - ▶ Reduction of overconsumption
  - Socio-economic instruments
    - ▶ Pricing
    - ▶ Changing regional developmental priorities



## Results







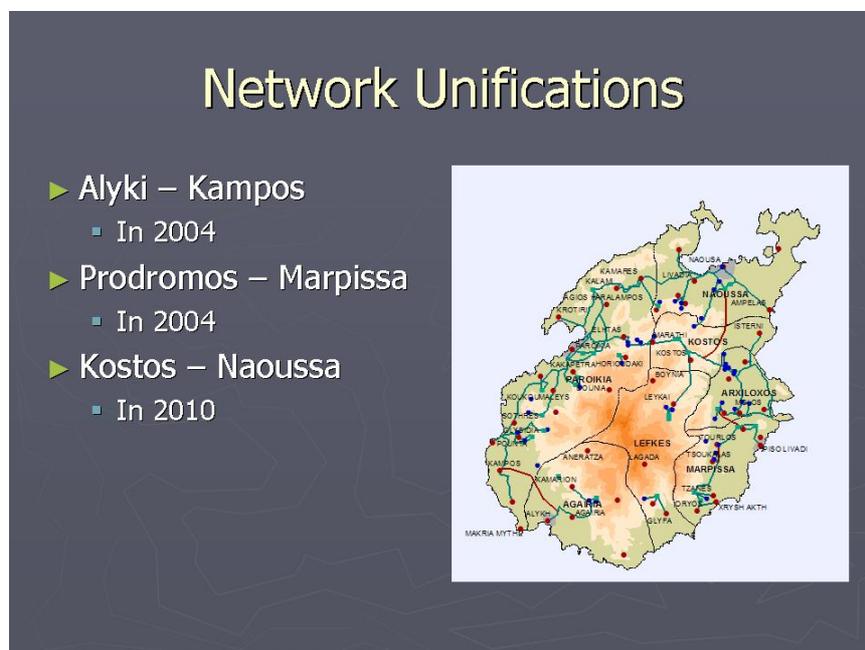
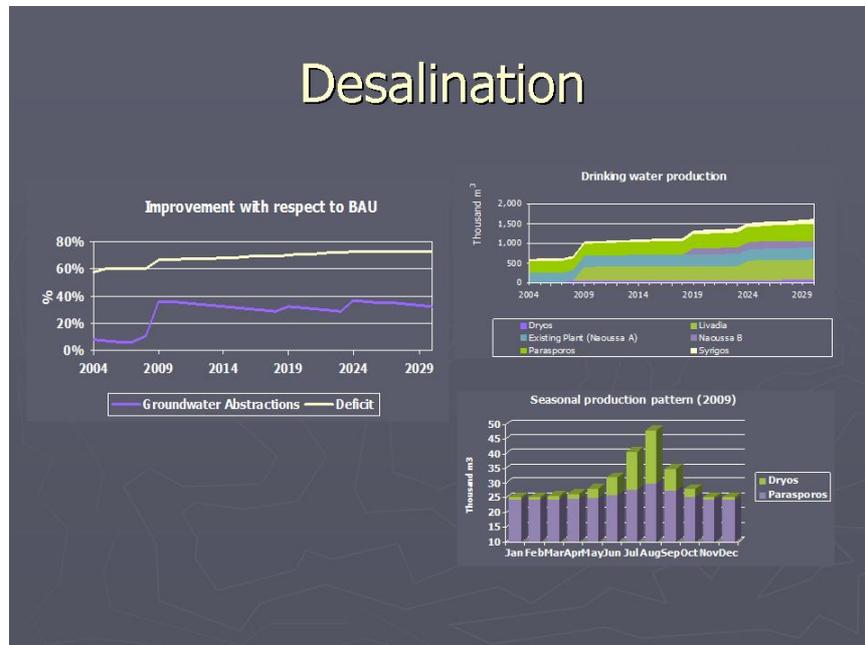
## Selected Water Management Interventions

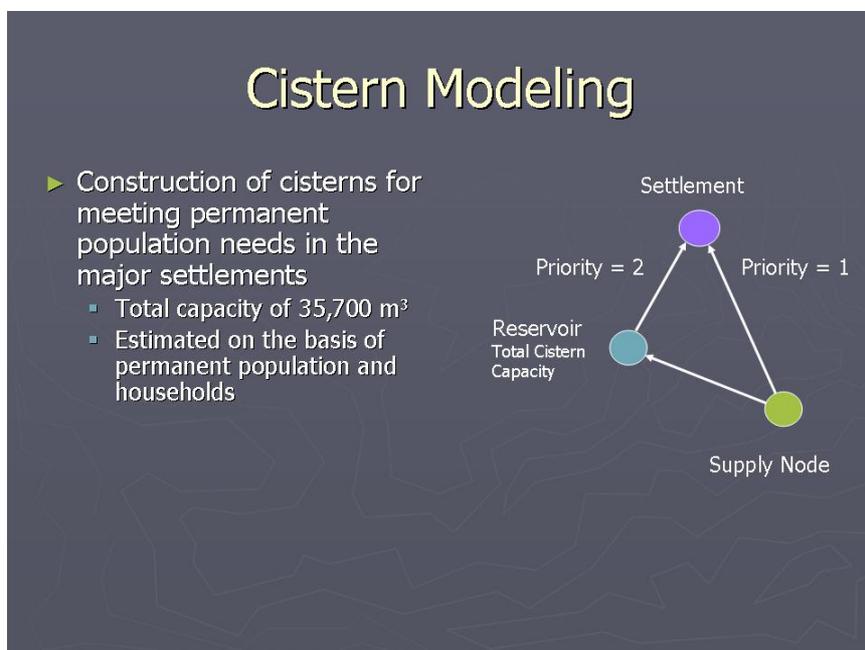
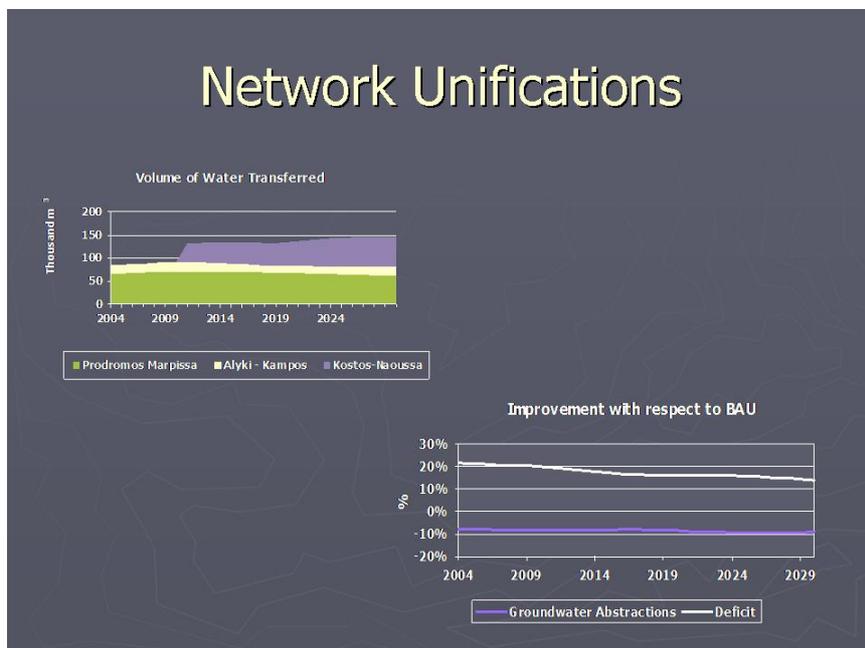
- ▶ Desalination
  - A brackish desalination plant of 1450 m<sup>3</sup>/d already exists
  - 4 seawater desalination plants and 1 brackish
- ▶ Cisterns
  - For the major settlements of the island that face shortage
    - ▶ Southern Paroikia, Naoussa, Agairia, Marpissa, Kostos
- ▶ Network unifications between the major settlements and a small increase in abstractions
- ▶ Pricing
  - Gradual increase of water selling prices up to 2.0 €/m<sup>3</sup>
    - ▶ Parametric analysis
      - Elasticity of -0.1
      - Elasticity of -0.5

## Desalination

- ▶ 6 units
  - 1,450 m<sup>3</sup>/d in 2002 (brackish)
  - 1,000 m<sup>3</sup>/d in 2004 (seawater)
  - 2,000 m<sup>3</sup>/d in 2004 (brackish)
  - 1,000 m<sup>3</sup>/d in 2008 (seawater)
  - 600 m<sup>3</sup>/d in 2008 (seawater)
  - 600 m<sup>3</sup>/d in 2018 (seawater)
- ▶ Units are replaced on the 15<sup>th</sup> year of operation
- ▶ Capacity increase on replacement

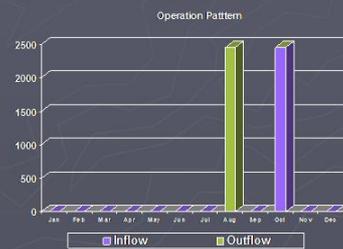






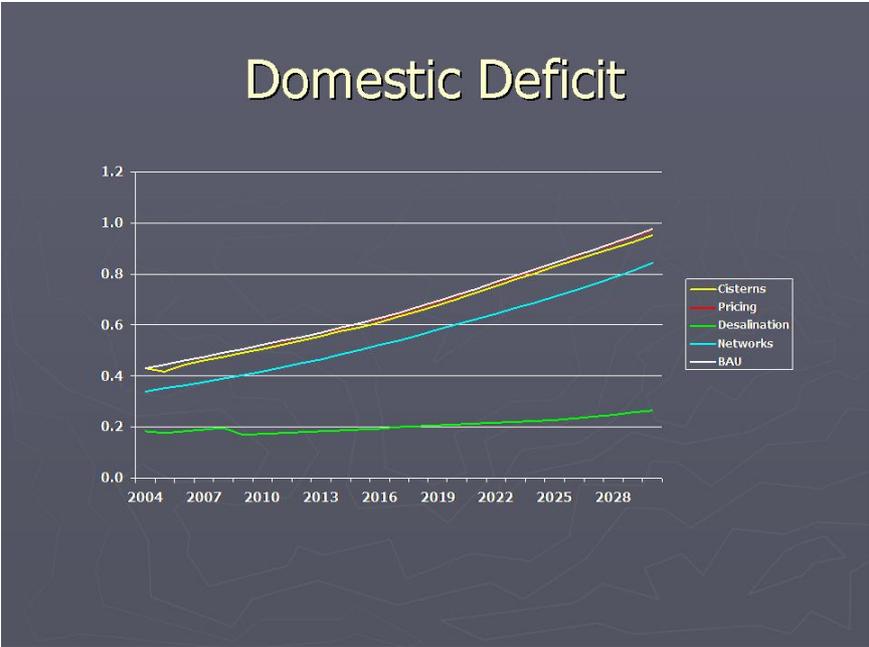
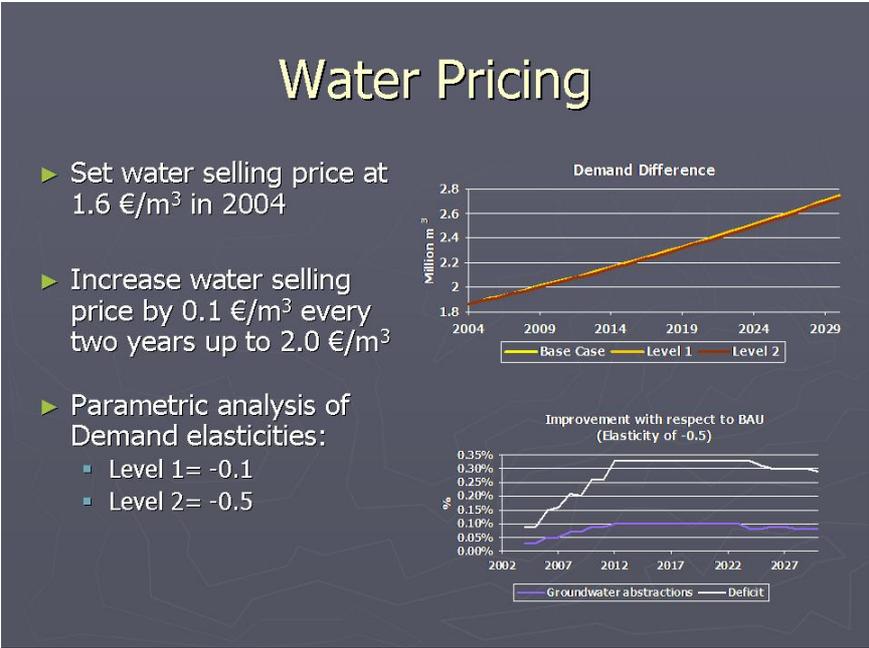
## Cisterns

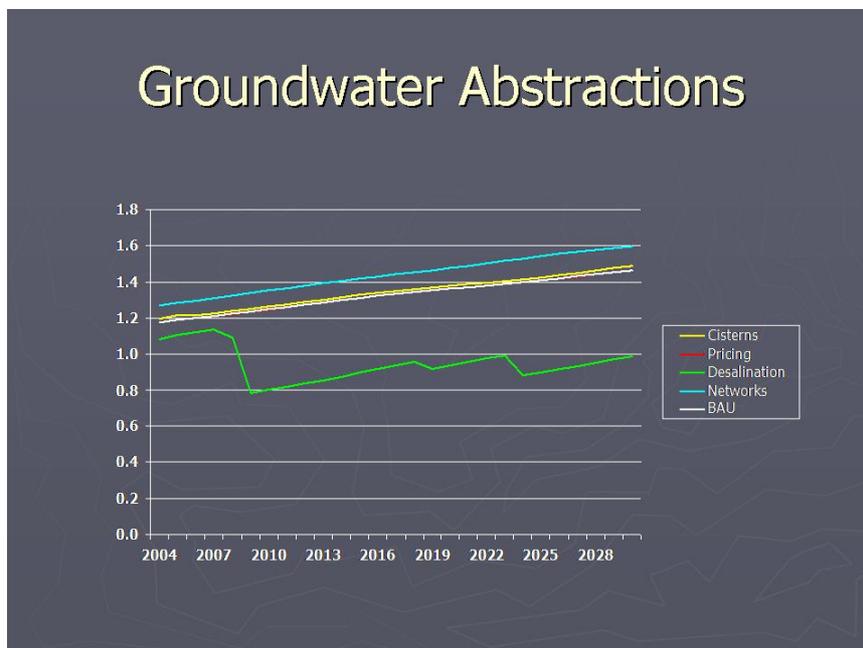
- ▶ Water is stored during the low demand months and used during the peak period



## Cisterns

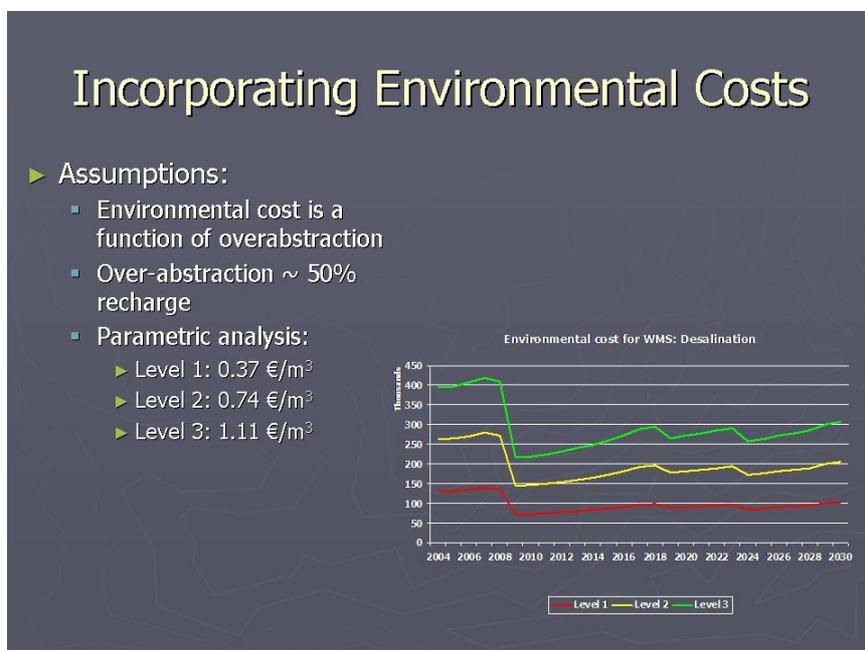
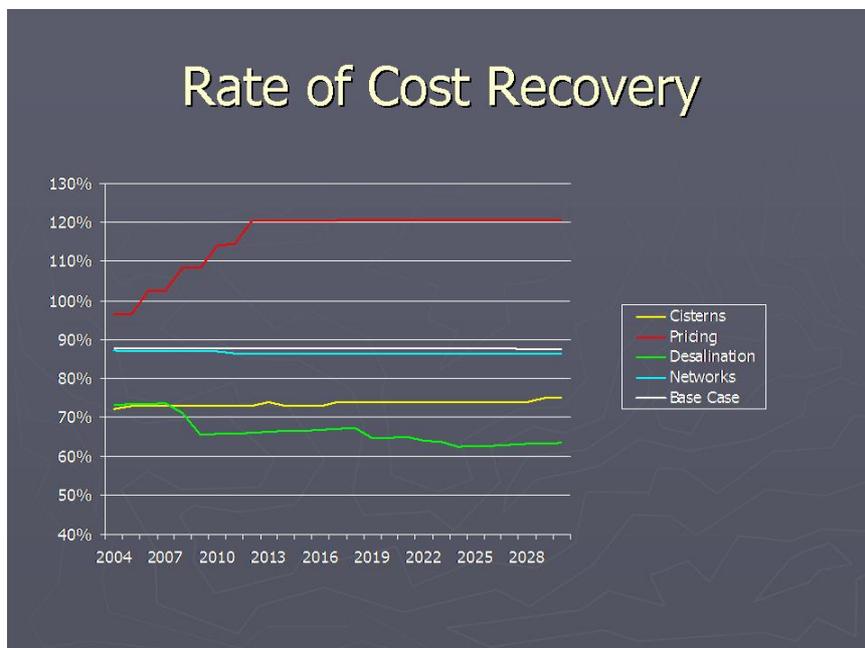


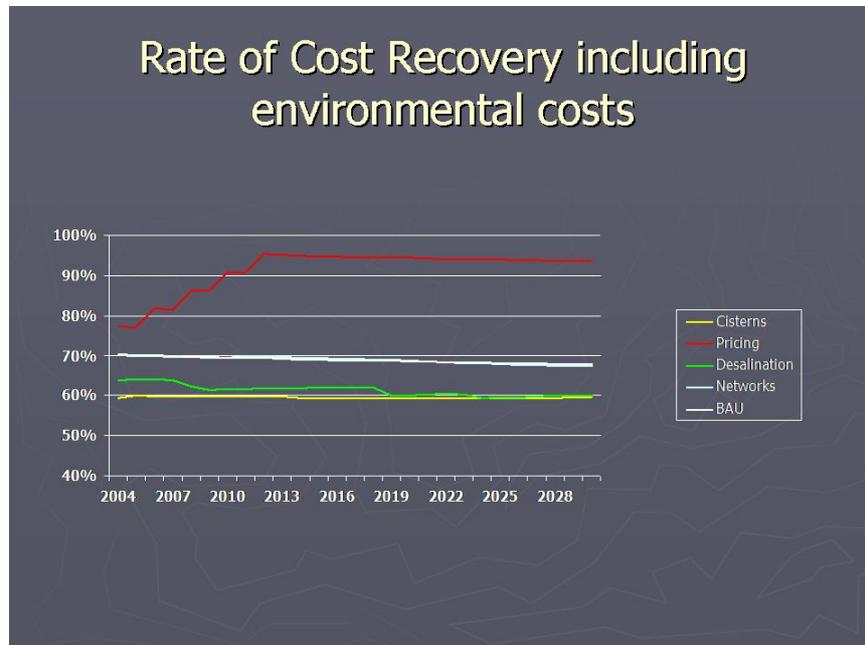




### Effectiveness (Domestic Demand Coverage equal to 90%)

	BAU	Desalination	Networks	Cisterns	Pricing
Average	0.801	0.928	0.839	0.805	0.814
Reliability	0.626	0.732	0.629	0.629	0.626
Resilience	0.230	0.321	0.231	0.231	0.230
1- Rel. Extent	0	0.778	0.182	0.026	0.001
1- Rel. Max Extent	0	0.972	0.102	0.012	0
1- Rel. Duration	0	0.286	0.007	0.007	0
<b>Overall Score</b>	<b>0</b>	<b>0.005</b>	<b>0.00019</b>	<b>2*10<sup>-5</sup></b>	<b>0</b>





PRESENTATION 5

SURFACE AND GROUND WATER USE: TRYING TO ACHIEVE A

CORRECT BALANCE AND PROTECTION IN ALGARVE: THE

PORTUGUESE CASE STUDY

BY R. MAIA



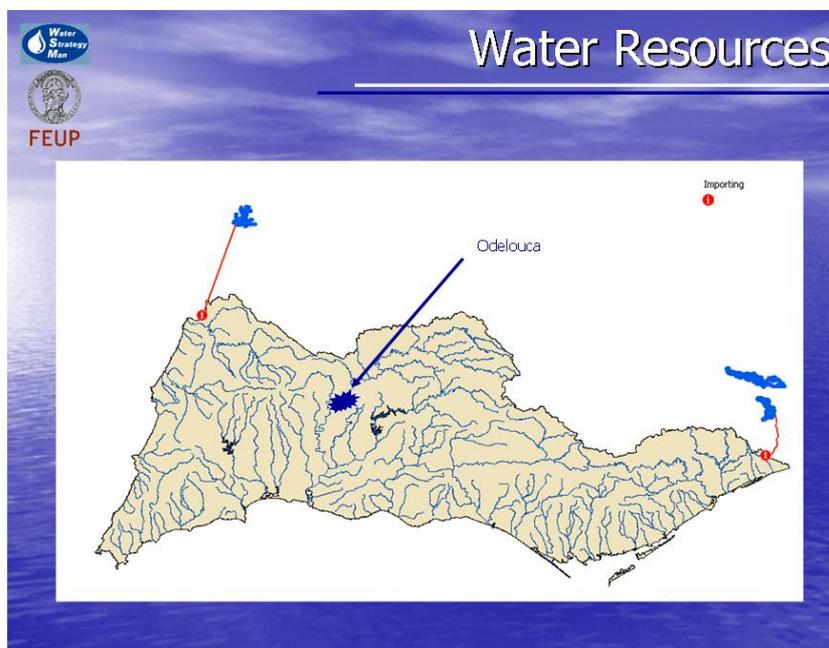
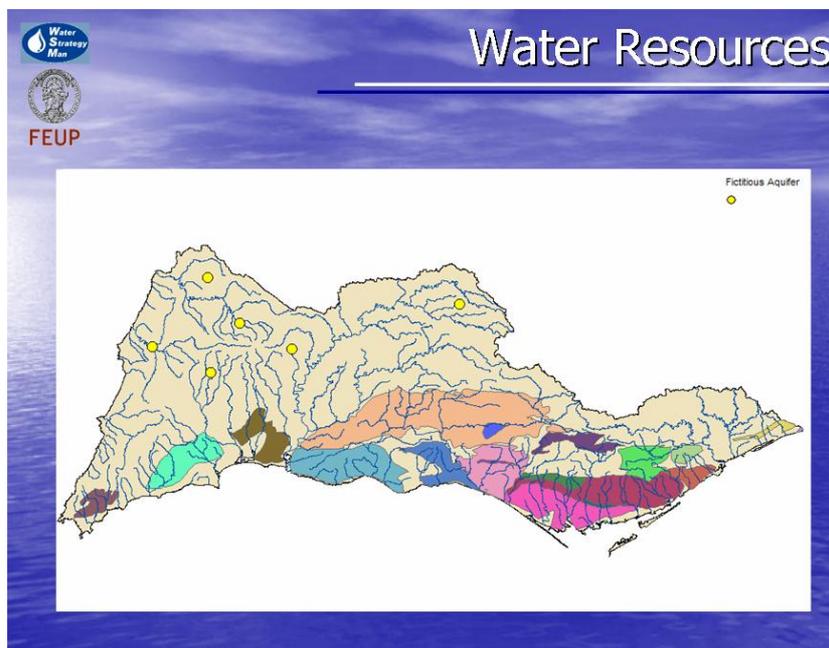
Water Strategy Man

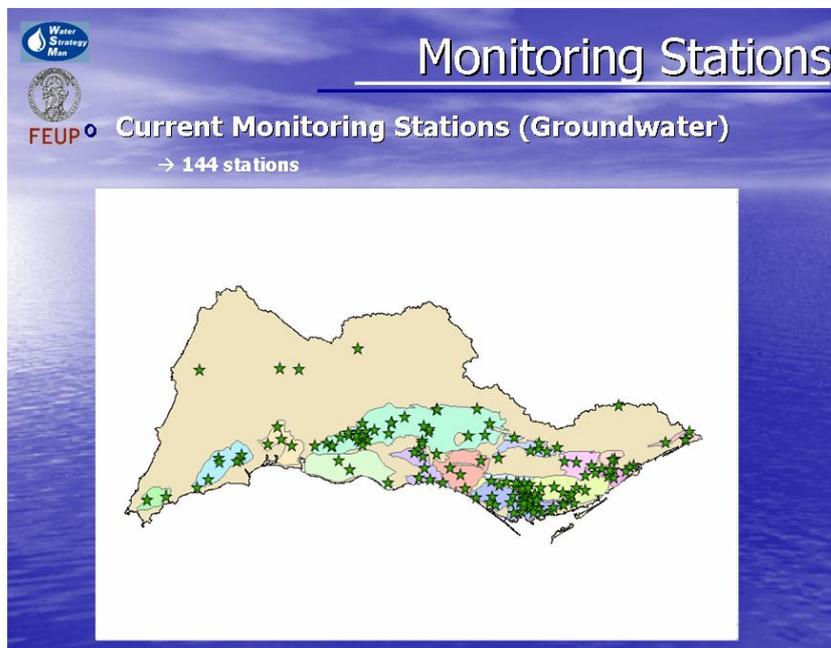
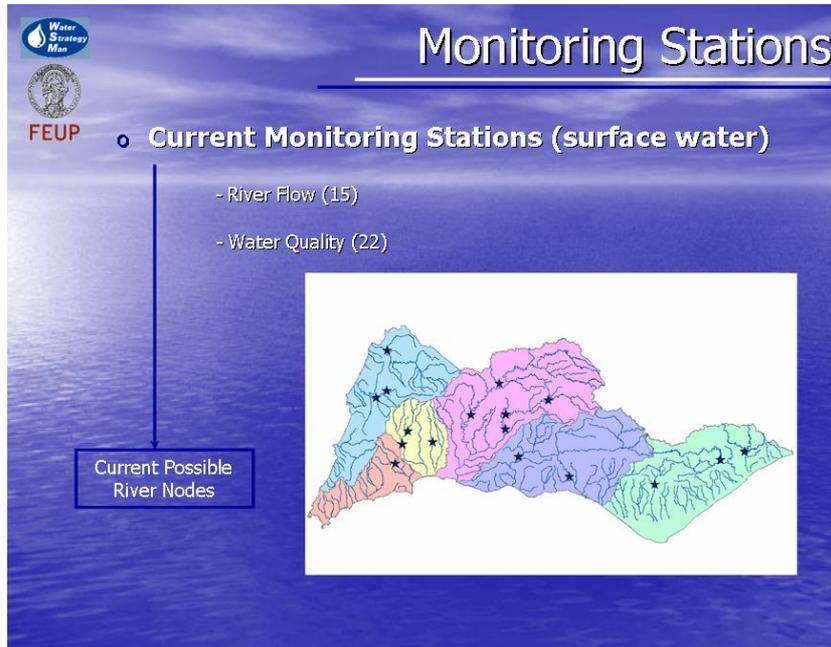
FEUP

## Ribeiras do Algarve River Basin

➤ **Specificities of the Case Study**

- Area of the Basin: 3837 Km<sup>2</sup>
- 18 Administrative Divisions
- 67 1<sup>st</sup> order rivers
  - 44 crossing aquifers
- 17 main aquifers



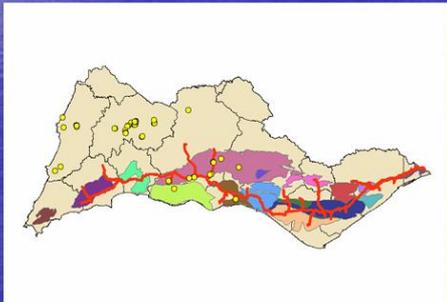


  
  
FEUP

## Current Paradigm Trend Change

Analysing the characterisation made of the Ribeiras do Algarve River Basin by the NWP (National Water Plan) - with reference data of the 90's-, one can identify a very important change in water uses for domestic consumption:

Groundwater → Surface Water



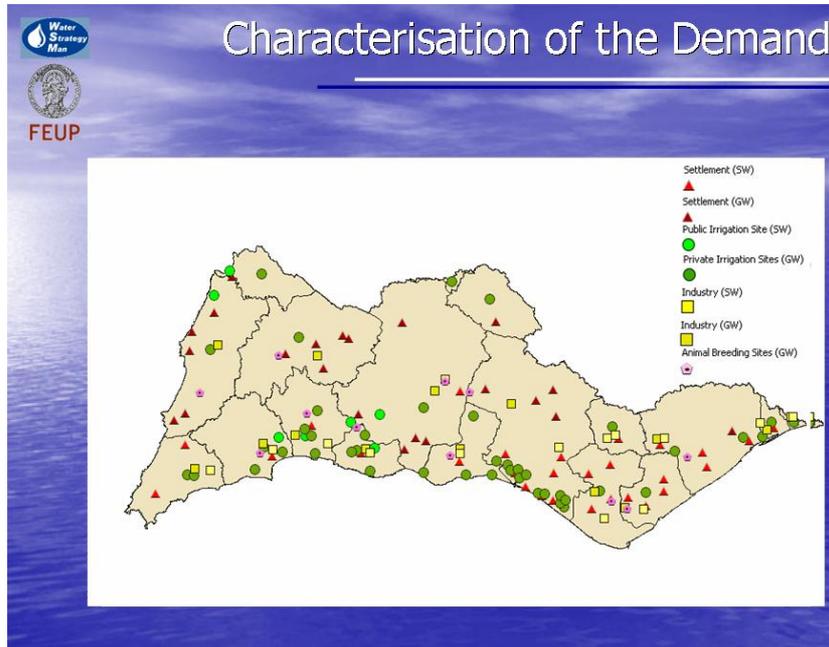
The map shows the Ribeiras do Algarve River Basin with various colored regions representing different water management areas. Yellow dots indicate consumption points, and red lines represent the river network. The map is set against a blue background with a white border.

  
  
FEUP

## Ribeiras do Algarve

### Characterisation of the Demand

Types and sources of consumption



**Water Strategy Man**  
**FEUP**

**Characterisation of the Demand**

		Demand (hm <sup>2</sup> /year)
<b>Population</b>	Surface Water	40,5
	Groundwater	8
<b>Industry</b>	Surface Water	0,86
	Groundwater	1,34
<b>Animal Breeding</b>	Surface Water	-
	Groundwater	0,2
<b>Agriculture</b>	Surface Water	80
	Groundwater	225
<b>Golf Courses</b>	Groundwater (mostly)	10



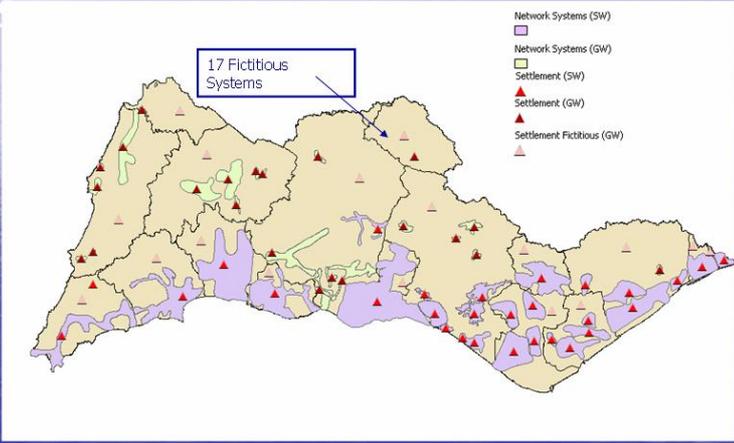

# Ribeiras do Algarve

## Network Conceptualization



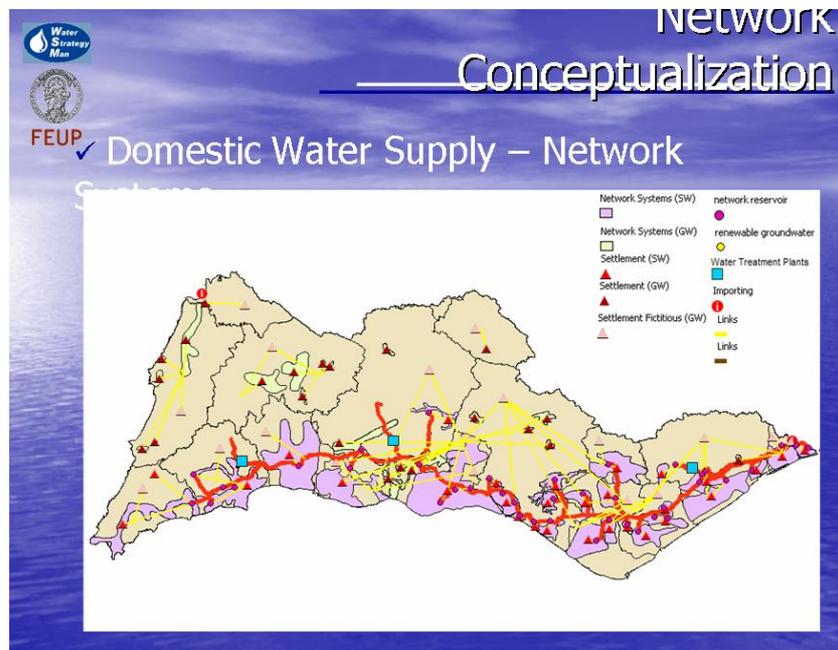

# Network Conceptualization

## Domestic Water Supply – Network



- Network Systems (SW)
- Network Systems (GW)
- Settlement (SW)
- Settlement (GW)
- Settlement Fictitious (GW)

17 Fictitious Systems

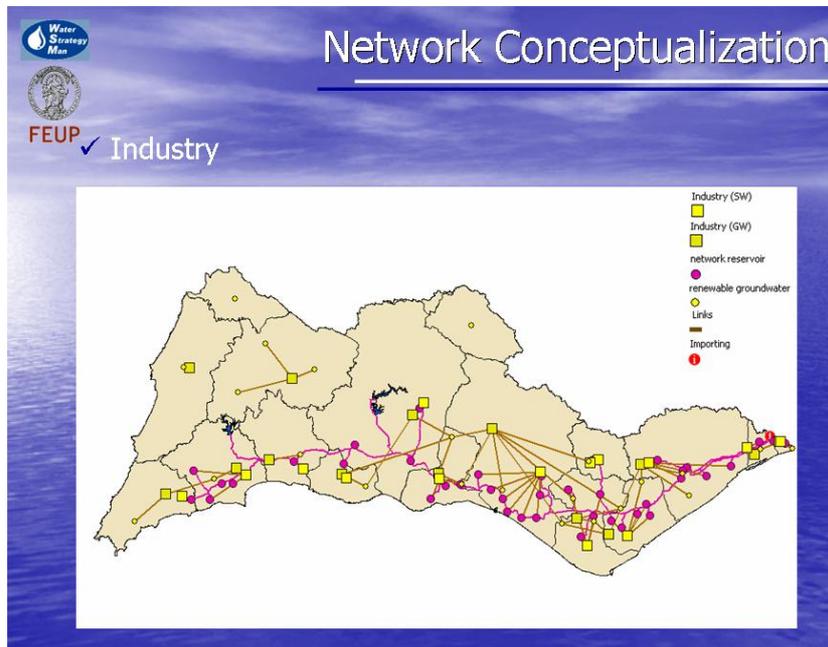


## Network Conceptualization

Water Strategy Man  
FEUP

### Domestic Water Supply: Assumptions

- Consumption:
  - Consumption rate of resident population
  - =
  - Consumption rate of the tourist population
- Tourist population has been divided proportionally by the different NWS (another option would be, in littoral administrative divisions, to consider the tourist population only in the NWS near the sea, more representative of the reality)



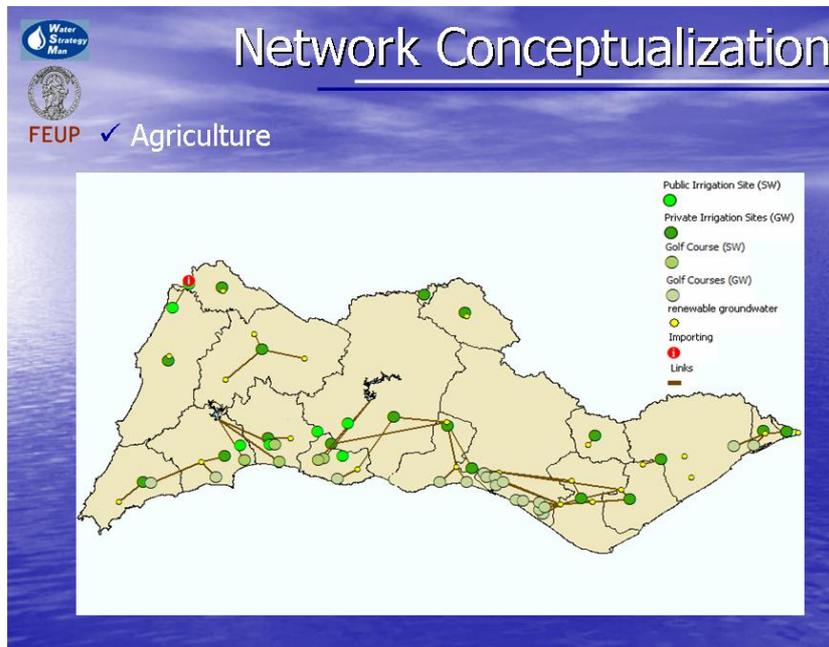
**Water Strategy Man**  
**FEUP** ✓ Industry: Assumptions

- As defined in the RBP (River Basin Plan), it has been considered that 50% of the industry is linked to superficial water and 50% is linked to groundwater unless in two the following cases where the real distribution is known:

- Loulé
- Olhão

**Model Adaptation:**  
-Production volume is unknown. The consumption volume for industry is known by administrative division (and not by product).  
→ The production volume has been set to 1 and all the consumption volume has been associated to it.

Field	Field Type	Required	Definition	Notes
IndustrialSiteID	Integer	Yes	The unique ID of the industrial site	The ID should correspond to the IndustrialSiteID in the feature layer
Name	String	Yes	The name of the industrial site	-
Priority	Integer	Yes	The priority with which water will be allocated at the industrial site	Values between 1 and 99
Pricing Method	Integer	Yes	The pricing method for the industrial site	-
Water Selling Price	Double	Yes	The water selling price at the industrial site	Units according to the pricing method
Industry Type	String	Yes	The type of the industry	-
Number of Employees	Integer	No	Number of people employed	-
Number of Industries	Integer	No	Number of industries	Used in case that the site corresponds to more than one
Industrial Production	Integer	No	The industrial production volume	Dimensionless
Water Requirement	Double	Yes	Water requirements per product	m <sup>3</sup> /product
Production Value	Double	Yes	Net profit from products	€/product
Demand Elasticity	Double	No	-	Dimensionless



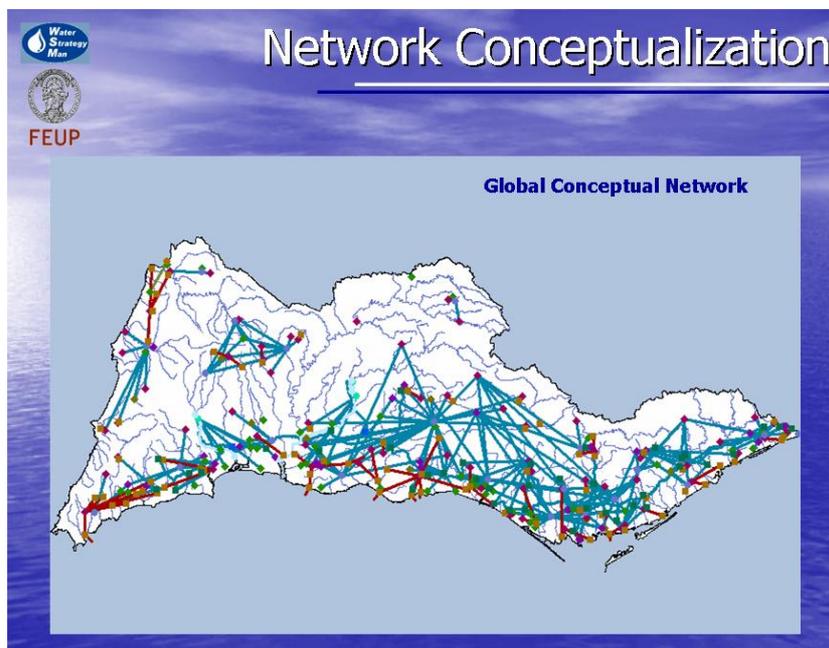
**Water Strategy Man**  
**FEUP** ✓ Agriculture: Data and Assumptions

### Network Conceptualization

- Crop Types

	Public Irrigation Site (3190 ha)	Private Irrigation Site (19471 ha)
<b>Citrus</b>	69%	49%
<b>Peach-tree</b>	-	12%
<b>Wine</b>	-	8%
<b>Tomato</b>	7%	24%
<b>Maize</b>	14%	3%
<b>Lucerne</b>	10%	4%

- "Touristic" agriculture  
 25 Golf courses:  
 . Considered as Irrigations Sites with one crop type (grass)





# Simulation

**FEUP ProWam Model**

- ▶ - Difficulty finding information for the elaboration of the maps for infiltration and soil moisture capacity
- ▶ - Tentative to run ProWam → no water balance results
- The results obtained are not in accordance with data reality; With the validated values for precipitation and ETP → **Run-off = 0**
- ...

↓

**Use of the Simplified Model**

- This model is not well adapted to use hydrological databases differentiated by sub-basin
- Need to input data for specific river nodes, according to the model configuration needs (automatically associated to storage reservoirs and discharge links for aquifers) → No values!

↓

**ProWam model seems to be better adaptable to the Portuguese Case Study**

- Large number of rivers
- Dispersed (and fixed) monitoring network system



# Simulation

**FEUP Simplified Model**

- Simulation: 35 years
- Water Year Definition: Default values
- Normal year Data: 1983/1984
- Water year Sequence: repetition of the sequence defined in the RBP for the decade 1980/1990

Year	Water Year	Year	Water Year
1988	Wet	2016	Normal
1989	Very Wet	2017	Wet
2000	Normal	2018	Wet
2001	Dry	2019	Very Wet
2002	Very Dry	2020	Normal
2003	Normal	2021	Dry
2004	Normal	2022	Very Dry
2005	Normal	2023	Normal
2006	Normal	2024	Normal
2007	Wet	2025	Normal
2008	Wet	2026	Normal
2009	Very Wet	2027	Wet
2010	Normal	2028	Wet
2011	Dry	2029	Very Wet
2012	Very Dry	2030	Normal
2013	Normal	2031	Dry
2014	Normal	2032	Very Dry
2015	Normal	2033	Normal
2016	Normal	2033	Normal

- Growth rates:
  - 5.5% for population (RBP)
  - 0% for agriculture and animal breeding (estimated)
  - 1% for industry (estimated)

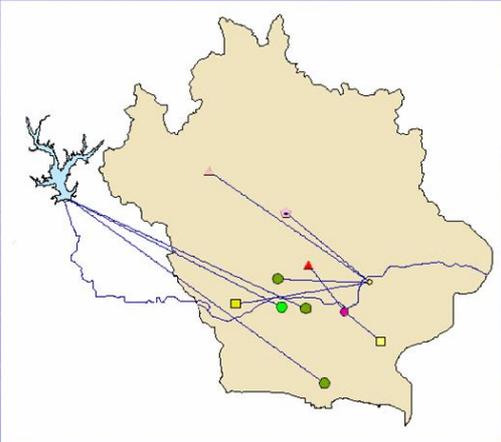

## Simulation

- **Simulation 1:**  
Current Situation
- **Simulation 2:**  
Solving Problems on Irrigation Deficit
- **Simulation 3:**  
Solving Problems on Domestic Water Supply Deficit


## Simulation

### Exemplification with the Administrative Division of Portimão






# Simulation

In Portimão, one can identify 3 supply nodes:

**Groundwater**

1. **Aquífer Mexilhoeira Grande - Portimão**
  - Fictitious Settlement
  - Industrial Site
  - Private Irrigation Site

**Surface water**

2. **Storage Reservoir – Bravura**
  - Public Irrigation Site + Golf Courses
3. **Águas do Algarve Network**
  - Settlement
  - Industrial Site




# Simulation 1

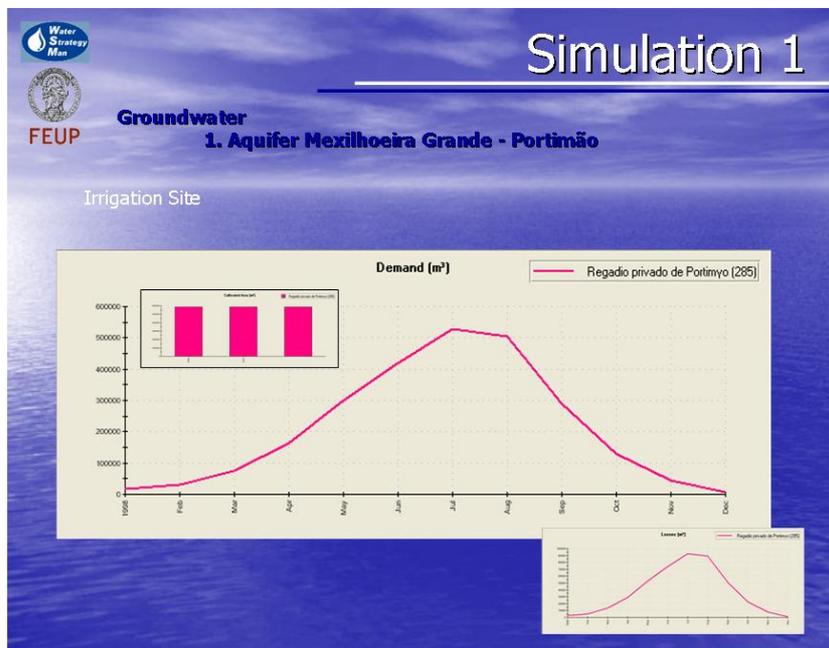
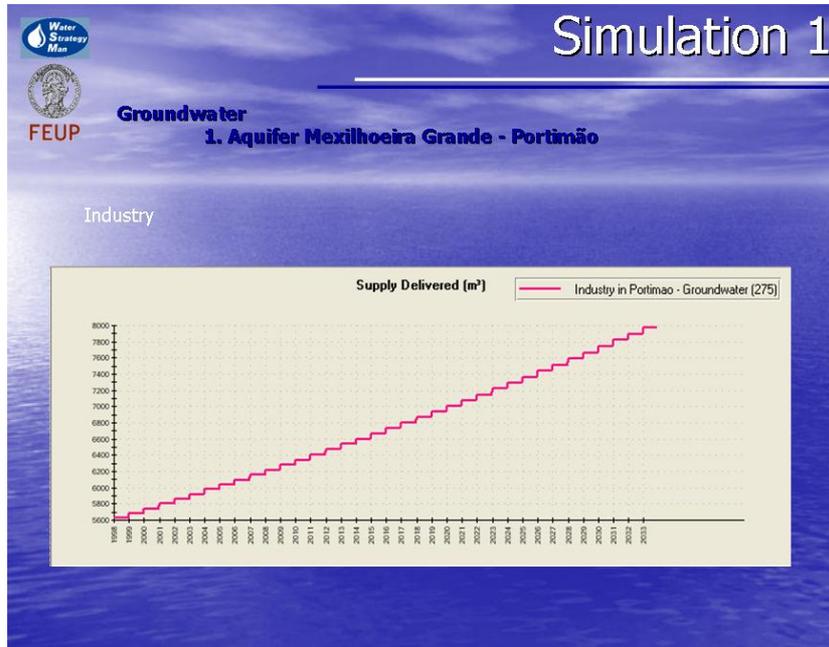
**Groundwater**

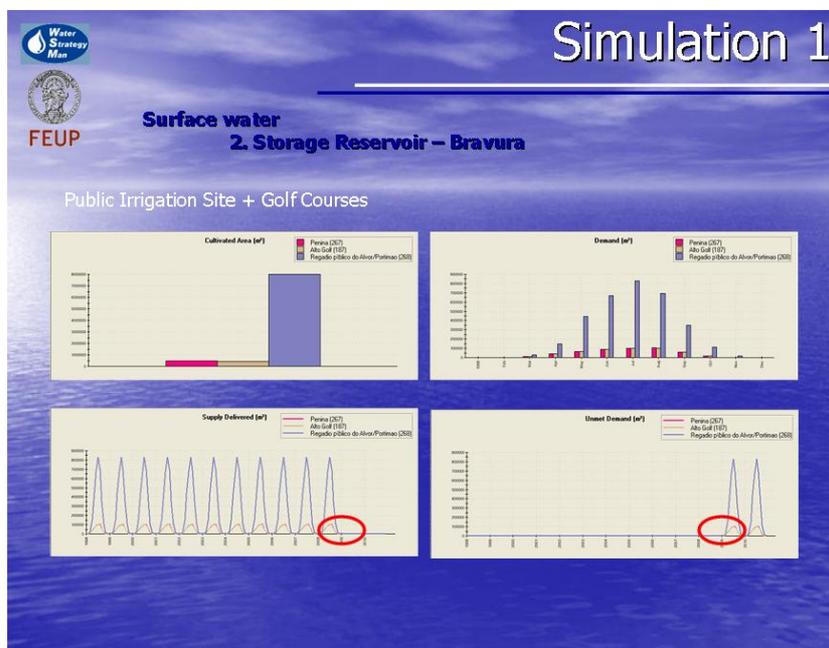
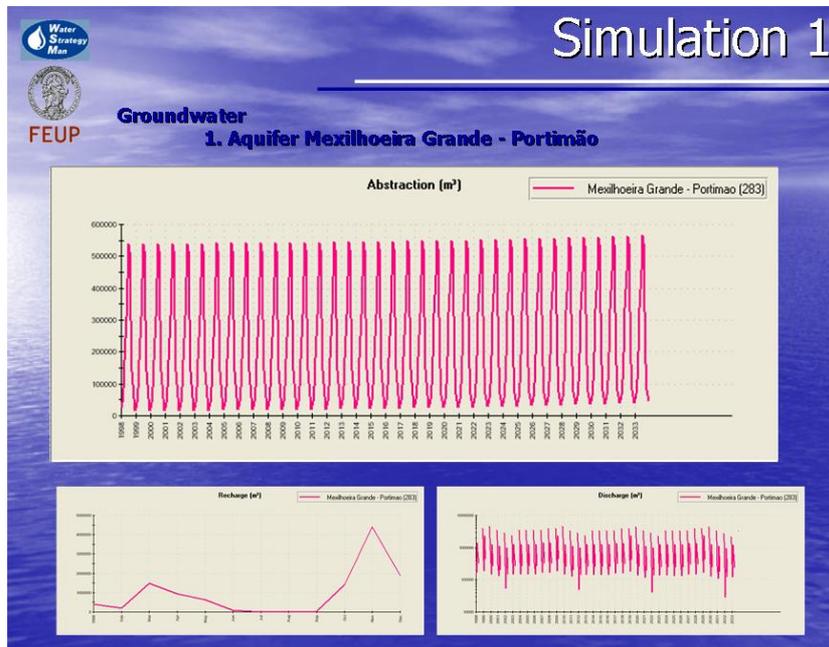
1. **Aquífer Mexilhoeira Grande - Portimão**

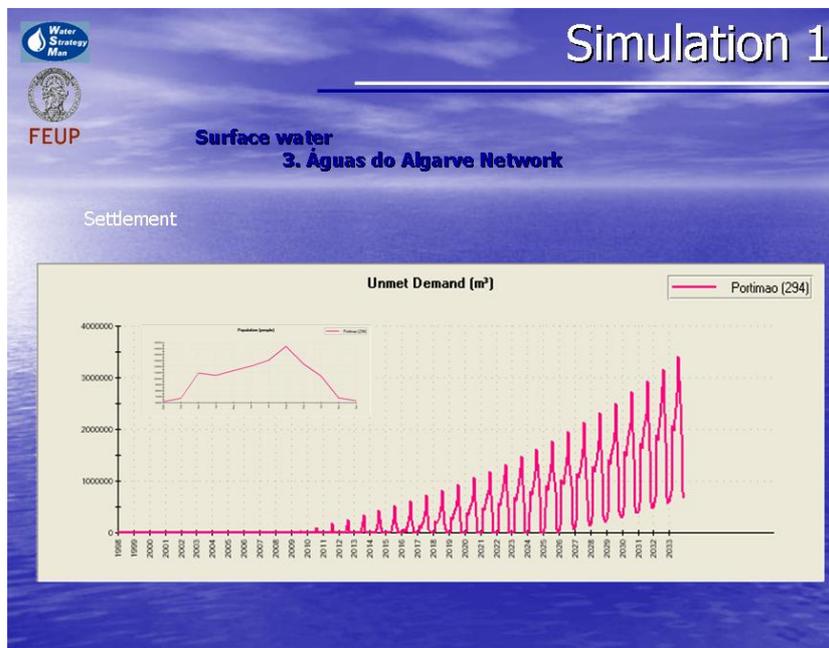
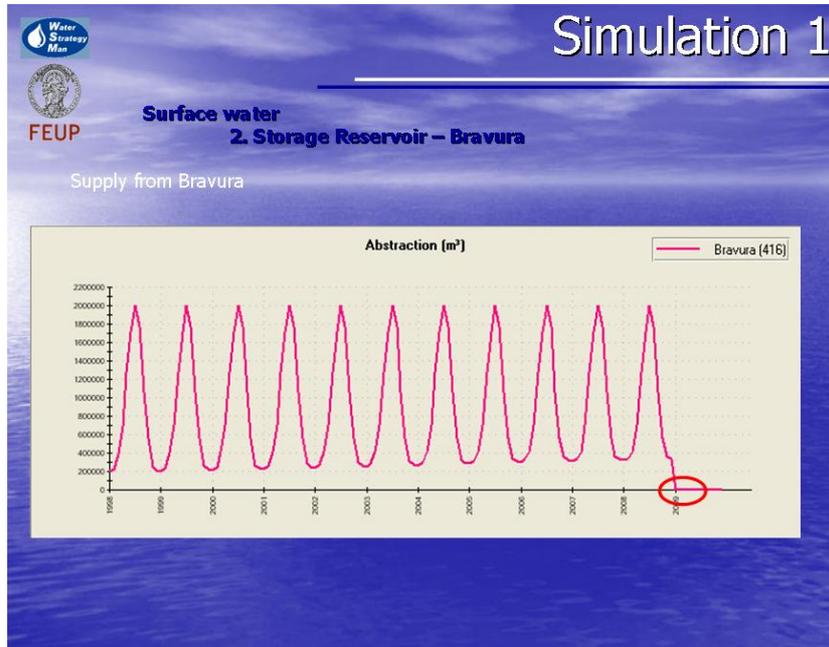
Fictitious Settlement

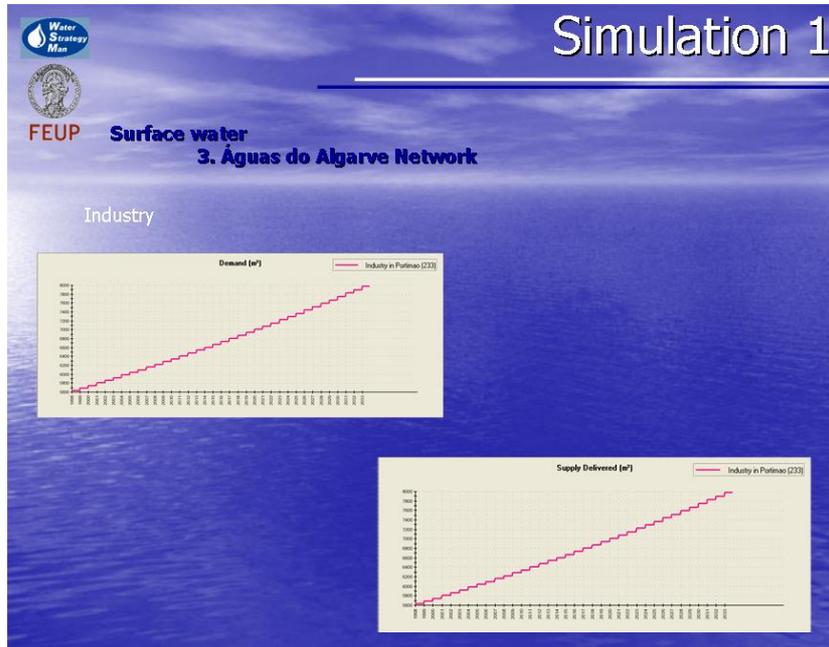


Year	Demand (m³)
1998	4000
2000	4500
2002	5000
2004	5500
2006	6000
2008	6500
2010	7000
2012	7500
2014	8000
2016	8500
2018	9000
2020	10000
2022	11000
2024	12000
2026	13000
2028	14000
2030	15000
2032	16000
2033	16500









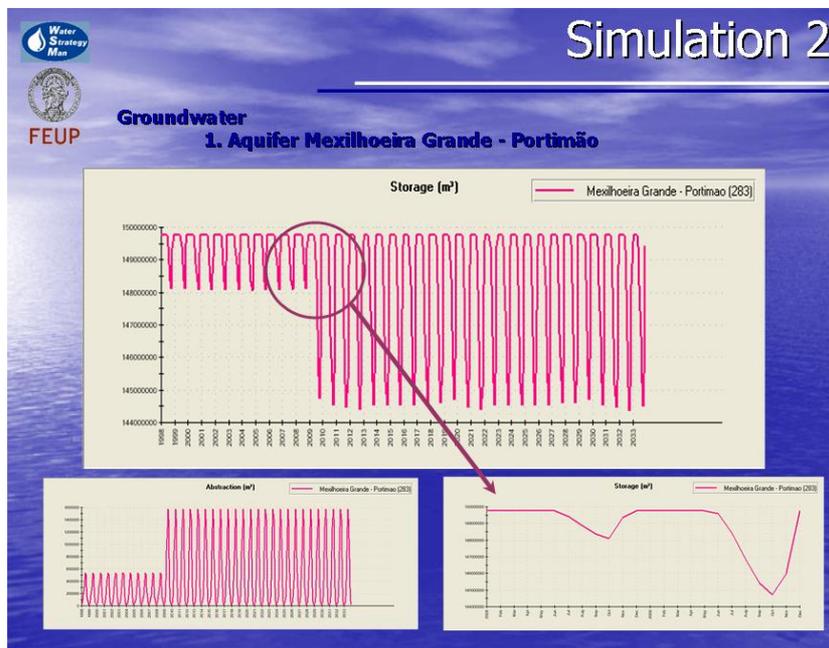
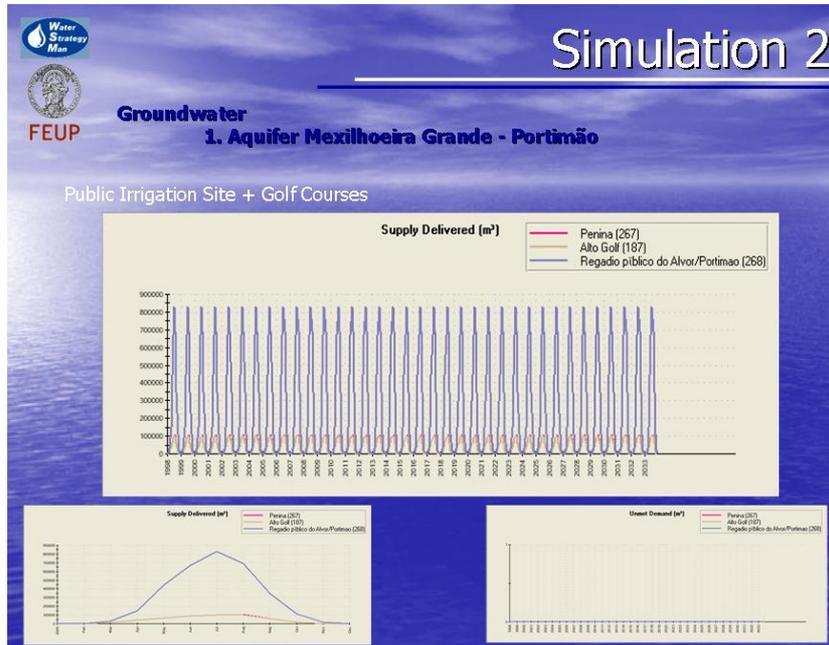
**Simulation 2**

Water Strategy Man  
FEUP

The Storage Reservoir Bravura is out of service and does not give any supply for Public Irrigation Site and Golf Courses from January 2009.

**Simulation Assumption**

Up from 2009, the supply will be assured by the aquifer Mexilhoeira Grande – Portimão.





## Simulation 3

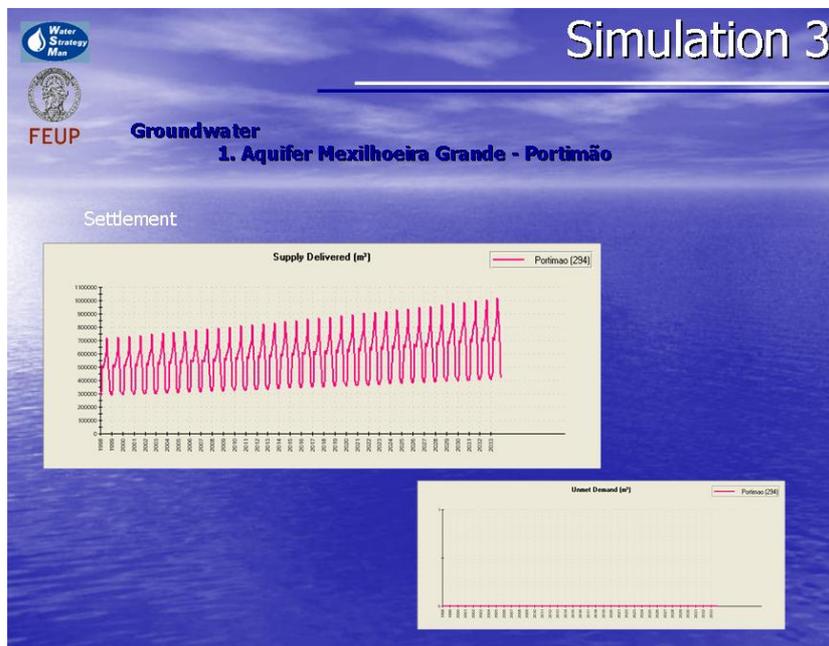
### Simulation 3

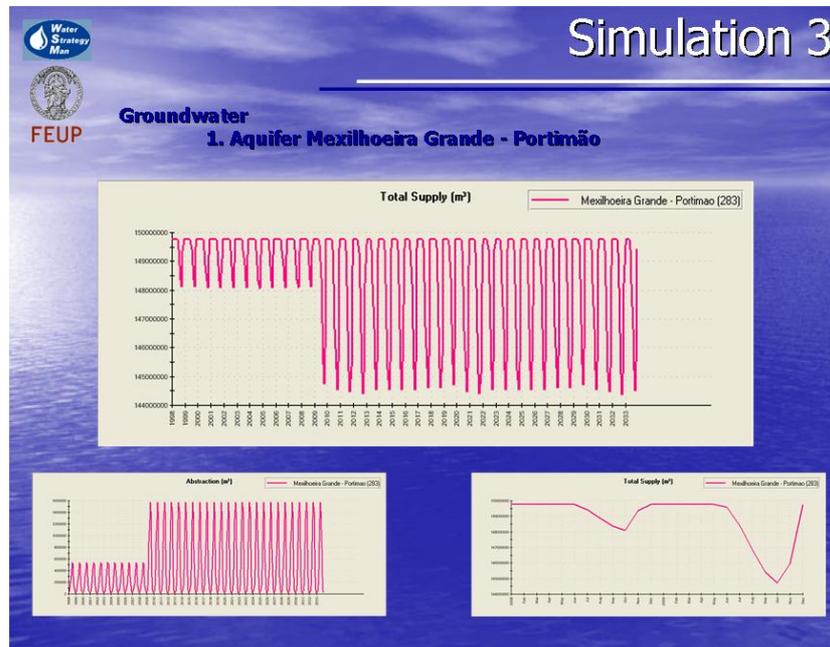
The Storage Reservoir Bravura is out of service and does not give any supply for Public Irrigation Site and Golf Courses from January 2009.

On the other side, Portimão, supplied by Águas do Algarve has unmet demand from 2010.

#### Simulation Assumption

In addition to Simulation 2, up from 2010, the supply of Águas do Algarve will be assured by the aquifer Mexilhoeira Grande – Portimão.





**Suggestions for DSS improvement**

- **Annual Consumption Rate for the population:** an option to introduce a monthly variation should be created in order to simulate the specificities of winter and summer consumptions on the different sub-basins
- **Growth rate:** an option to introduce a growth rate for each node (in alternative to the entire basin) should be made possible
- **Crop requirements:** an option to introduce the variation by sub-basin or even settlement (in alternative to the entire basin) should be made possible
- **Map/Data editor:**
  - Improvement of the introduction of river nodes and storage reservoirs
  - Possibility of loading a new (or changing a) theme without reloading the entire database

PRESENTATION 6

THE SEARCH FOR THE "TRUE COST"

BY J.M. BERLAND



The true cost of water and its value, consequences for local societies.

- ◆ The aim of this contribution is to give a clear definition of each component of the true cost and to propose an operational and simple formula to calculate it.
- ◆ The other aim of this contribution is to discuss advantages and limits of these concepts to characterise the impact of the chosen option.



The true cost of water and its value, consequences for local societies.

- ◆ *“Member States shall take account of the principle of recovery of the costs of water services, including environmental and resource costs...”*  
Water Framework Directive - Article 9
- ◆ All decision relating to water resource management and/or regulation should take into account the true cost of water that should include the following items:
  - ⇒ cost of water infrastructures;
  - ⇒ environmental cost;
  - ⇒ cost induces for the other possible water uses by the degradation of the resource due to the chosen option



The true cost of water and its value, consequences for local societies.

◆ **Cost of water infrastructures**

◆ The most known component of the water cost is the present average cost of the different infrastructures for water. It is composed by:

- ⇒ Cost of operation;
- ⇒ Cost of maintenance;
- ⇒ Depreciation of initial investment.



The true cost of water and its value, consequences for local societies.

◆ **Cost of water infrastructures**

The annual water cost when there is a sustainable use of the technical systems (Cost of sustainability of technical systems) is obtained with the help of physical data relating to water infrastructure

$$C_{CSTS} = \sum_{ij} \left\{ C_{i,j} \cdot \left[ \frac{(CostRV_i)}{t_i} \right] + CostAO_i + CostAM_i \right\} + \sum_{kj} \left\{ TL_{k,j} \cdot \left[ \frac{(CostRV_k)}{t_k} \right] + CostAO_k + CostAM_k \right\}$$

Where *i, k, j* the parameters that are presented in the following table.

Plant <i>i</i>	Total network length <i>k</i>	Users <i>j</i>
Dams	Water distribution net	Permanent population
Water catchment	Sewer network	Seasonal population
Water treatment plant	Irrigation network	Irrigation
Distribution systems for freshwater treatment		Industry
Waste water treatment plant		Power generation
Distribution systems for waste water treatment		

and:

- C: Capacity of *i* (in m<sup>3</sup>)
- CostRV<sub>*i*</sub>: Replacement value of *i* (Euros / m<sup>3</sup>)
- CostAO<sub>*i*</sub>: Average Operating Costs of *i* (in Euros / m<sup>3</sup> / year)
- CostAM<sub>*i*</sub>: Average Maintenance Costs of *i* (in Euros / m<sup>3</sup> / year)
- t<sub>*i*</sub>: Depreciation period (useful life) of *i* (in year)
- TL<sub>*k*</sub>: Total length of network *k* (in m)
- CostRV<sub>*k*</sub>: Replacement value of network *k* (in Euros / m)
- CostAO<sub>*k*</sub>: Average Operating Costs of network *k* (in Euros / m / year)
- CostAM<sub>*k*</sub>: Average Maintenance Costs network *k* (in Euros / m / year)
- t<sub>*k*</sub>: Depreciation period (useful life) of network *k* (in year)

Office International de l'Eau

The true cost of water and its value, consequences for local societies.

◆ **Cost of water infrastructures**

Cost of infrastructures for which we can easily find a ratio with the following unit €/ m<sup>3</sup> / year or €/ Equivalent Inhabitants / year (dams, Water Treatment Plants, Waste Water Treatment Plant...)

Cost of infrastructures for which we can easily find a ratio with the following unit €/ m / year (water distribution network, sewer network, irrigation network...)

$$C_{CSTS} = \sum_{ij} C_{i,j} \cdot \left[ \frac{(CostRV_i)}{t_i} \right] + CostAO_i + CostAM_i + \sum_{kj} TL_{k,j} \cdot \left[ \frac{(CostRV_k)}{t_k} \right] + CostAO_k + CostAM_k$$

Investment costs      Operating costs      Maintenance costs

Office International de l'Eau

The true cost of water and its value, consequences for local societies.

◆ Available methods for estimating environmental cost

- a) *Market methods;*
- b) *Cost-based valuation methods;*
- c) *Revealed preference methods:*
  - Hedonic Pricing;
  - Averting Behavior;
  - Recreation Demand Models (RDM)
- d) *Stated preference methods;*
- e) *Contingent Valuation;*
- f) *Use of Value Transfer.*



The true cost of water and its value, consequences for local societies.

- ◆ Available methods for estimating environmental cost

**All these methods are surrounded by controversies**

In general, the critics question one, or both, of two core assumptions:

- ⇒ that choices made in real or hypothetical market can be interpreted as a reflection of preferences or value;
- ⇒ that such interpretations should be used for direct decision-making.



The true cost of water and its value, consequences for local societies.

- ◆ Available methods for estimating environmental cost

**Our proposition, a limited but operational method: a cost-based valuation method based on mitigation costs**

The assumption made is that the costs of measures that need to be taken to prevent environmental damages up to a certain point, such as the Directives' Objectives are a good estimate of what society is willing to forego.

**According to this assumption, the following equation should be used.**

$$C_{Env} = \text{costs of preventive and / or mitigation measures} \cong \text{environmental costs}$$

**The true cost of water and its value, consequences for local societies.**

◆ The following equation should be used for estimating environmental cost

$$C_{Env} = \sum_{xy} \left\{ C_{x,y} \cdot \left[ \frac{(CostRV_x)}{t_x} \right] + CostAO_x + CostAM_x \right\} + \sum_{zy} \left\{ TL_{z,y} \cdot \left[ \frac{(CostRV_z)}{t_z} \right] + CostAO_z + CostAM_z \right\} - C_{CSTS}$$

Where x, y, z the parameters that are presented in the following table

Plant x needed to maintain the environmental benefit of keeping the same quantity of water available per capita (for each user) with a quality in compliance with legislation	Total network length z needed to maintain the environmental benefit of keeping the same quantity of water available per capita (for each user) with a quality in compliance with legislation	Users y
Dams	Water distribution net	Future permanent population (based on a scenario)
Water catchment	Sewer network	Future seasonal population (based on a scenario)
Water treatment plant	Irrigation network	Future needs for irrigation (based on a scenario)
Distribution systems for freshwater treatment		Future needs for industry (based on a scenario)
Waste water treatment plant		Future needs for power generation (based on a scenario)
Distribution systems for waste water treatment		

and:

- C<sub>x</sub>: Capacity of x (in m<sup>3</sup>)
- CostRV<sub>x</sub>: Replacement value of x (Euros / m<sup>3</sup>)
- CostAO<sub>x</sub>: Average Operating Costs of x (in Euros / m<sup>3</sup>/ year)
- CostAM<sub>x</sub>: Average Maintenance Costs of x (in Euros / m<sup>3</sup>/ year)
- t<sub>x</sub>: Depreciation period (useful life) of x (in year)
- TL<sub>y</sub>: Total length of network y (in m)
- CostRV<sub>y</sub>: Replacement value of network y (in Euros / m)
- CostAO<sub>y</sub>: Average Operating Costs of network y (in Euros / m / year)
- CostAM<sub>y</sub>: Average Maintenance Costs network y (in Euros / m / year)
- t<sub>y</sub>: Depreciation period (useful life) of network y (in year)

**The true cost of water and its value, consequences for local societies.**

◆ The following equation should be used for estimating environmental cost

**Cost of water infrastructures C<sub>CSTS</sub> in the future (based on scenarios)**

$$C_{Env} = \sum_{xy} \left\{ C_{x,y} \cdot \left[ \frac{(CostRV_x)}{t_x} \right] + CostAO_x + CostAM_x \right\} + \sum_{zy} \left\{ TL_{z,y} \cdot \left[ \frac{(CostRV_z)}{t_z} \right] + CostAO_z + CostAM_z \right\} - C_{CSTS}$$

**The present cost of water infrastructures C<sub>CSTS</sub> must be subtracted**



The true cost of water and its value, consequences for local societies.

**Water allocation: Is the opportunity cost doctrine operational to assess the economic impact of a decision on a local society?**

Another part of the real cost of water is cost induced for the activities B, C, D... by the use of water resource caused by the activity A.

The precise definition of opportunity cost is the cost of any activity measured in terms of the benefit from the best alternative forgone



The true cost of water and its value, consequences for local societies.

Using opportunity cost doctrine seems to be very interesting for company's decision-making processes, when decision makers have to choose between **only** two options.

But what is the efficiency of this doctrine to understand the economic impact of a decision (allocation of  $X \text{ m}^3$  of water to the activity A) on a local society (cost induce by the lost of these  $X \text{ m}^3$  for the activities A, B, C...)?

Until now we did not find any application of this doctrine in such complex situation and these other short definition of opportunity cost show us that this concept seems to be a good concept (but only a concept?) when you have to deal between only two option:

*“Opportunity cost is defined as the advantage forgone as the result of the acceptance of **an** alternative. It is measured as the benefits that would result from **the next best** alternative use of the same resources that were rejected in favour of the one accepted. **Opportunity cost is difficult, perhaps impossible, to measure precisely.** (International Institute for Applied System Analysis)*



The true cost of water and its value, consequences for local societies.

The aim of the utilisation of concepts such as the opportunity cost and scarcity rent is to place monetary values on the impact caused by use A on the other uses B, C, D...

It seems that it should be very difficult to find a simple formula to express in monetary terms this kind of cost.

Another option is to organise a panel of experts of a local society to fill in the following table to qualify the level of the scarcity rent.



The true cost of water and its value, consequences for local societies.

		At the local level, the inconvenience for following uses will be...				
		Permanent population	Tourism	Irrigation	Industry	Power generation
It has been decided to allocated X m <sup>3</sup> to the following user. Volumes are distributed as follow	X <sub>a</sub> for permanent population	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	X <sub>b</sub> for tourism	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	X <sub>c</sub> for irrigation	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	X <sub>d</sub> for industry	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low
	X <sub>e</sub> for power generation	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low	<input type="checkbox"/> very high <input type="checkbox"/> high <input type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> very low

Nota : X<sub>a</sub> + X<sub>b</sub> + X<sub>c</sub> + X<sub>d</sub> + X<sub>e</sub> = X



### The true cost of water and its value, consequences for local societies.

The fact that nobody manages to integrate the notion given by opportunity cost / scarcity rent into these calculations of cost and the fact that there are a lot of imprecision on the estimation of environmental cost may be considered as **an obstacle for the implementation of cost recovery principle** and a limit to a serious economics evaluation.

This vision must be moderate by the following observations:

- 1°) taking into account all the components of cost of infrastructure (cost of operation; cost of maintenance; depreciation of initial investment) and even just a part of the environmental cost would be a **very important evolution in comparison with present practices**;
- 2°) the integration of all these costs should have **a great impact on the water price for the different users**. This could have some very important consequences for local societies and this impact should be evaluated;
- 3°) there is a need of a real reflection on the assumption that says that the integration of the opportunity cost / scarcity rent should be a real progress for the water management and the local societies.



### The true cost of water and its value, consequences for local societies.

If farmers can't pay water and if it caused the decrease of farmers' number, what should be the social cost and the environmental cost of this decrease?

Sometimes the application of cost-recovery principle can have counterproductive effects. For example, in an area near Montpellier (France), the drinking water price rises considerably just after the integration of cost recovery principle.

=> A large proportion of people found substitution source of water (recovery of rainwater, drilling, well, connection to rough water network...). Some of these "solutions" like drilling and well induce an uncontrolled water intake of water that could be non-sustainable at the local level in arid areas.



The true cost of water and its value, consequences for local societies.

Before every decision relating to the price of water, a real and serious study must be done on the affordability of the projected tarification system.

Forgotten this step may have some strength and bad consequences on local societies in arid areas.

A too simple application of economic principle can kill local economy. A major challenge of the application of the cost recovery principle is to prevent such a situation.

PRESENTATION 7

FACING UNCERTAINTY IN WATER RESOURCES MANAGEMENT

BY A. SCHUMANN

# Facing uncertainty in water resources management

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## Problems and Options



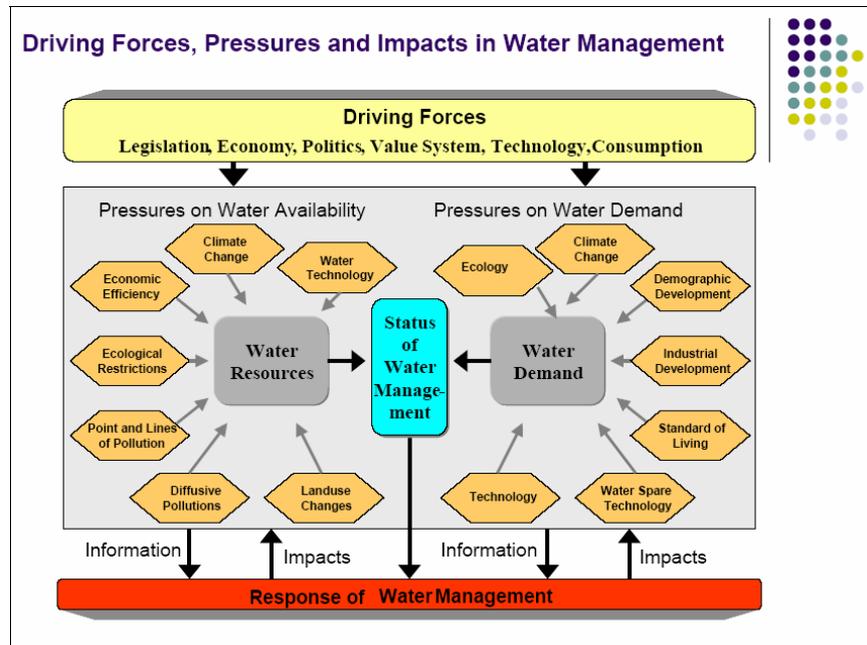
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# Facing uncertainty in water resources management



1. Introduction
2. Uncertainties in Water Management – Example: Demand Forecasts
3. Specification of Uncertainties
4. Application of the Possibility Theory in Water Management



## Sources of Uncertainty

- Models (deterministic relationships, parameters)
- Data
- Future Developments

## Facing uncertainty in water resources management



1. Introduction
2. **Uncertainties in Water Management – Example: Demand Forecasts**
3. Specification of Uncertainties
4. Application of the Possibility Theory in Water Management

## Forecasting Urban Demand



### “Traditional” approach:

Population Projections:

Average use per capita x (forecasted) population

### Drawbacks:

- Definition of “per capita use” ?
- Development of this coefficient in future depend on many different factors (e.g. social structure, pricing, maintenance)



## Prognosis of domestic water demand



### “Traditional” approach

#### Statistical based methods

- Trend estimations
- Statistical Relationships between Input and Output
- Pure Statistics

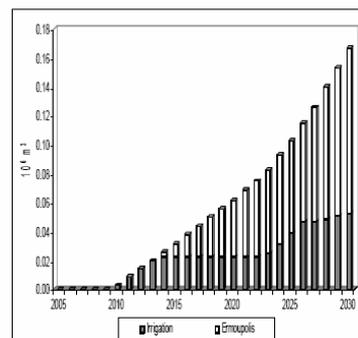
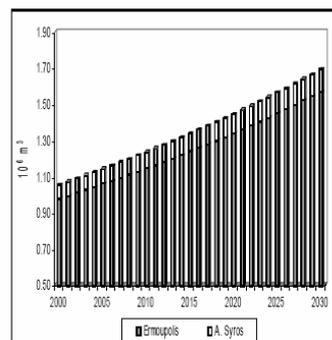
#### Drawbacks:

- based on data from the past, but often changed boundary conditions (e.g. new technologies)

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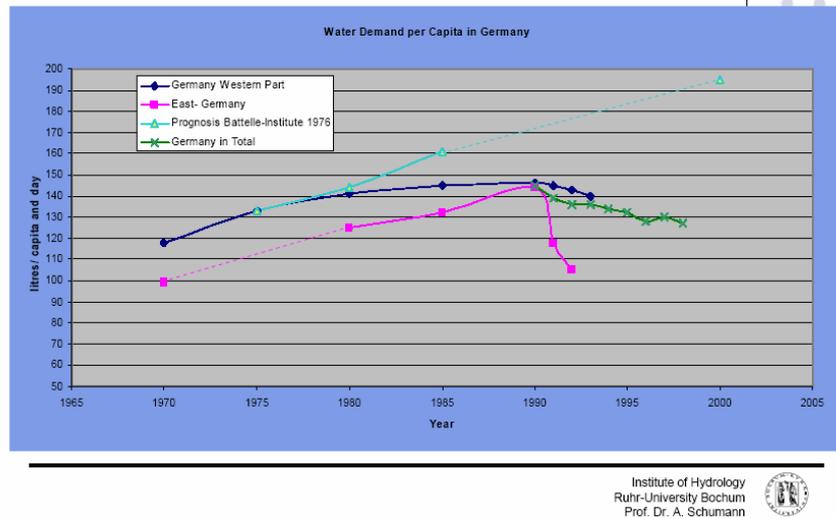
## Trendbased Forecast



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## Development of Domestic Water Demand in Germany



## Prognosis of uncertain developments

“Traditional” approach

Statistical based methods

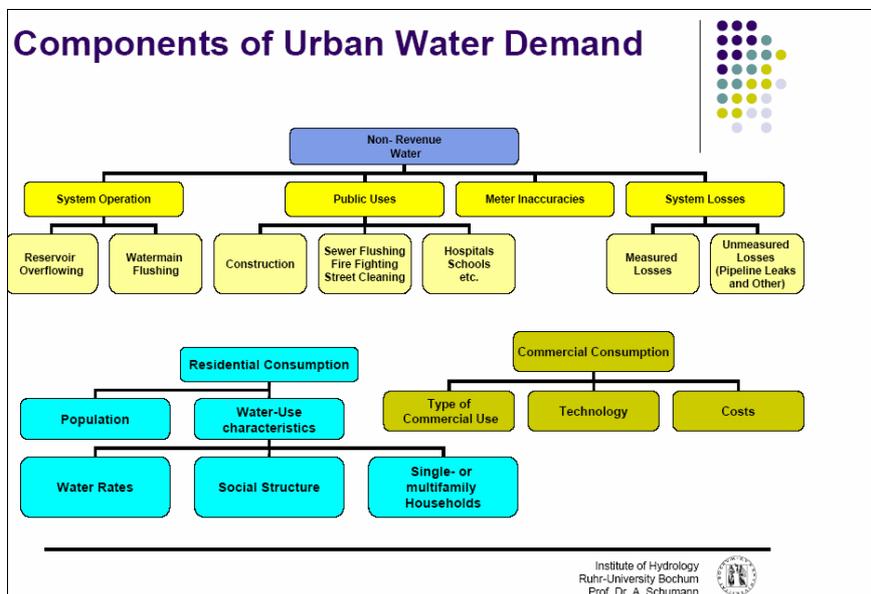
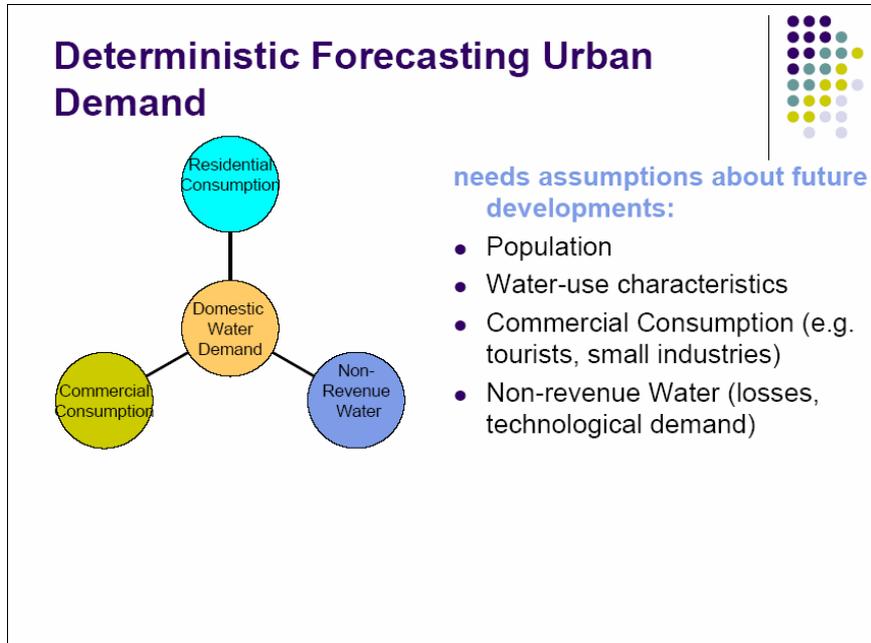
Simulation models:

- Based on detailed theories of deterministic relationships
- Limited options for extrapolations in time and space

Drawbacks:

- High data demand
- Many subjective components

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## Prognosis of uncertain developments



“Traditional” approach  
 Statistical based methods  
 Simulation models

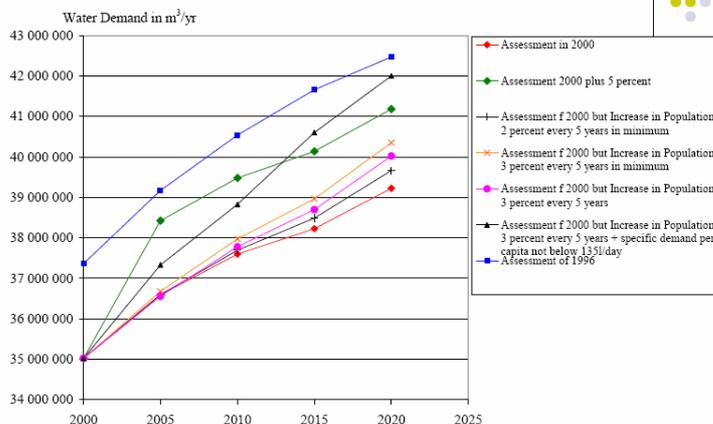
### Scenario techniques:

- Based on quantitative and qualitative information
- Multi-dimensional approach

### Drawbacks:

- Different results, depending on assumptions
- Results have to be weighted
- Impact of influencing factors ?

## Example for Urban Water Demand Scenarios



## Facing uncertainty in water resources management



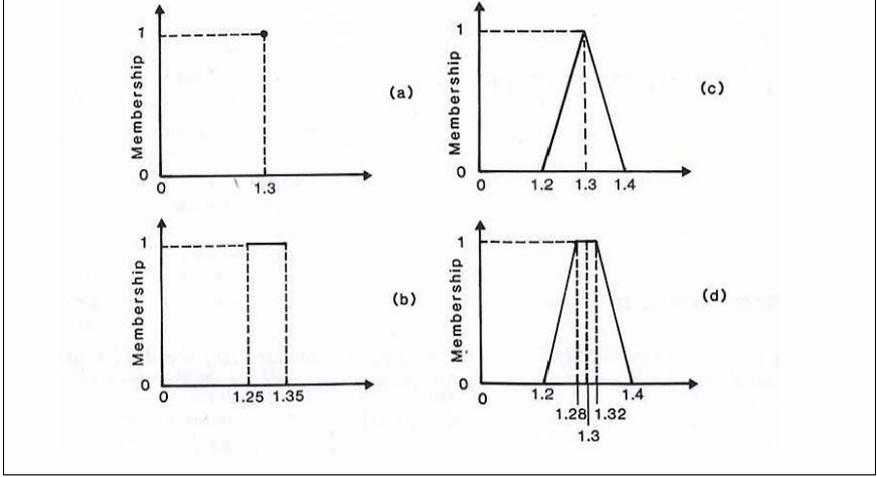
1. Introduction
2. Uncertainties in Water Management – Example: Demand Forecasts
3. **Specification of Uncertainties**
4. Application of the Possibility Theory in Water Management

## Specification of Uncertainties



- **Deterministic** – the difference between a known real number value and its approximation is a real number (a single number)
- **Interval** – uncertainty is an interval.
- **Probabilistic** – uncertainty is a probability distribution function
- **Fuzzy** – uncertainty is a fuzzy membership function
- **Possibilistic** - uncertainty is a possibility distribution function, generated by nested sets (monotone)

### Real Number, interval, fuzzy number and fuzzy interval (from Klir & Yuan)



### How to specify uncertainties ?



SET THEORY

PROBABILITY

POSSIBILITY  
THEORY

FUZZY SET  
THEORY

DEMPSTER/SHAFFER  
THEORY

## Facing uncertainty in water resources management

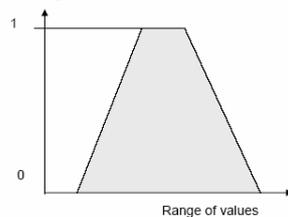


1. Introduction
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## Possibilities

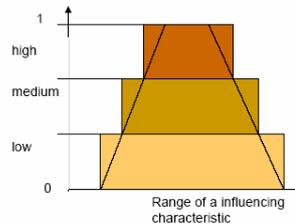


Membership Function: „certain“



Fuzzy Logic

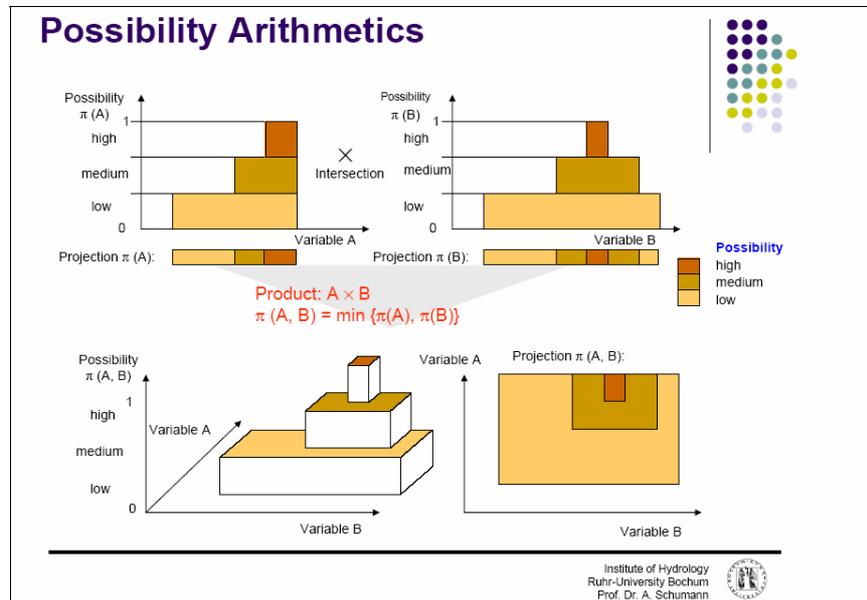
Possibility  $\pi$



Possibility Theory

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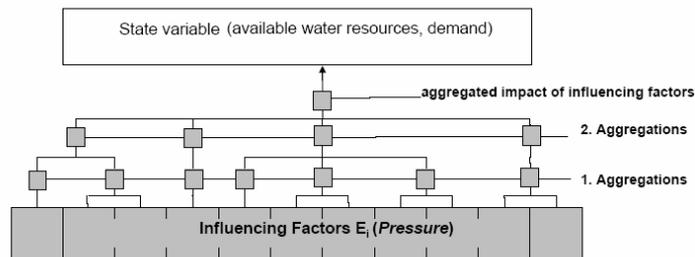




### Application of the Possibility Theory

1. Structuring the system, data management
2. Management Scenarios, related to planning variable
3. Effects of future developments under consideration of the assumed impact of influencing factors and management strategies on planning variable
4. Aggregation of the prognosis of different influencing factors

## 1. Structuring the system, data management



## 2. Management Scenarios, related to planning variable



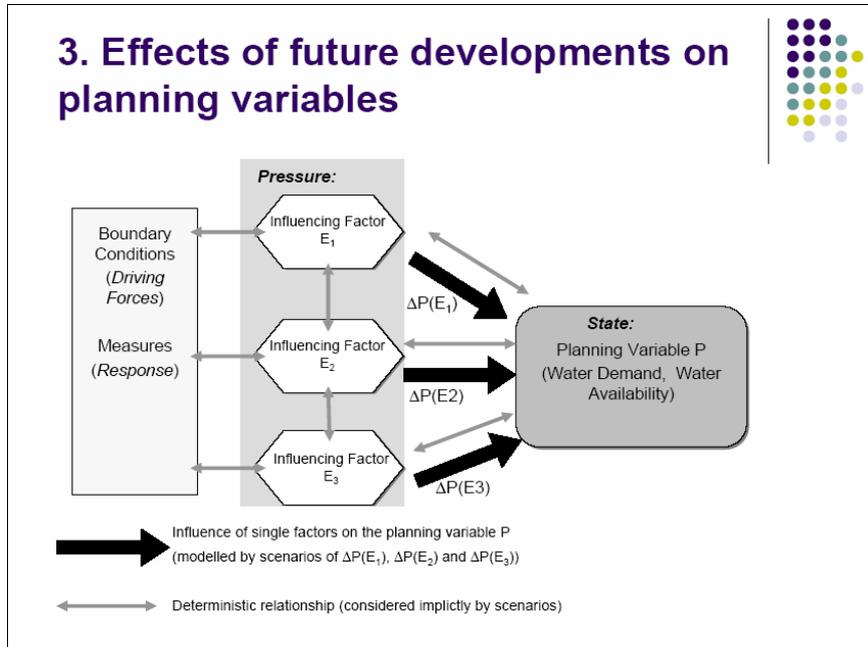
To increase of Water Availability e.g.:

- New reservoirs
- Desalination Plants
- Water Transfer
- Protection of endangered resources

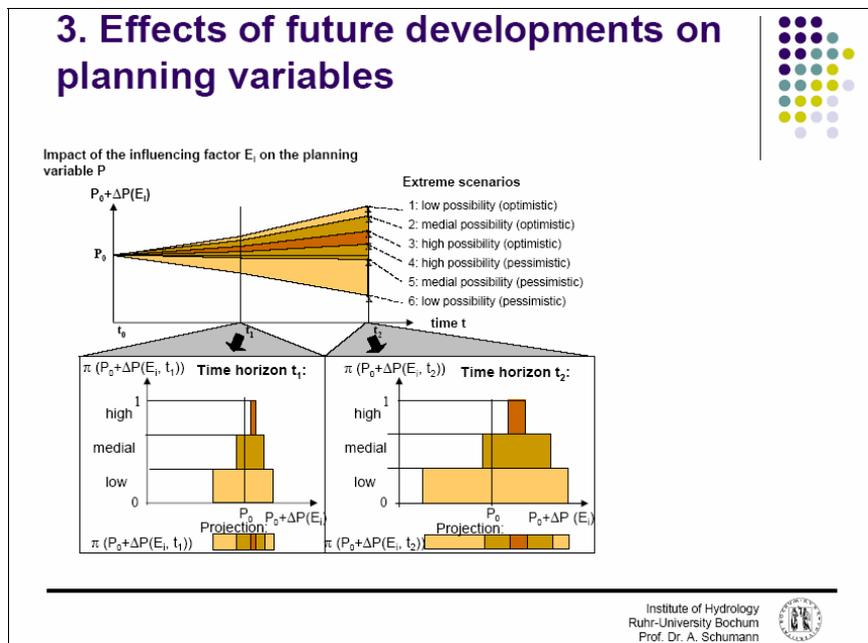
To influence water demand, e.g.:

- Economic means
- Substitution of water
- Increase water use efficiency

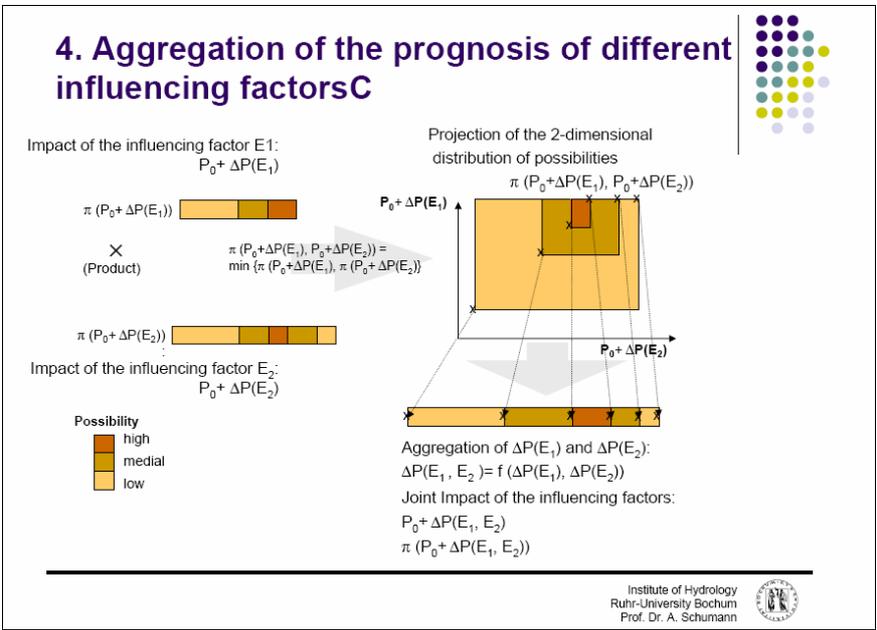
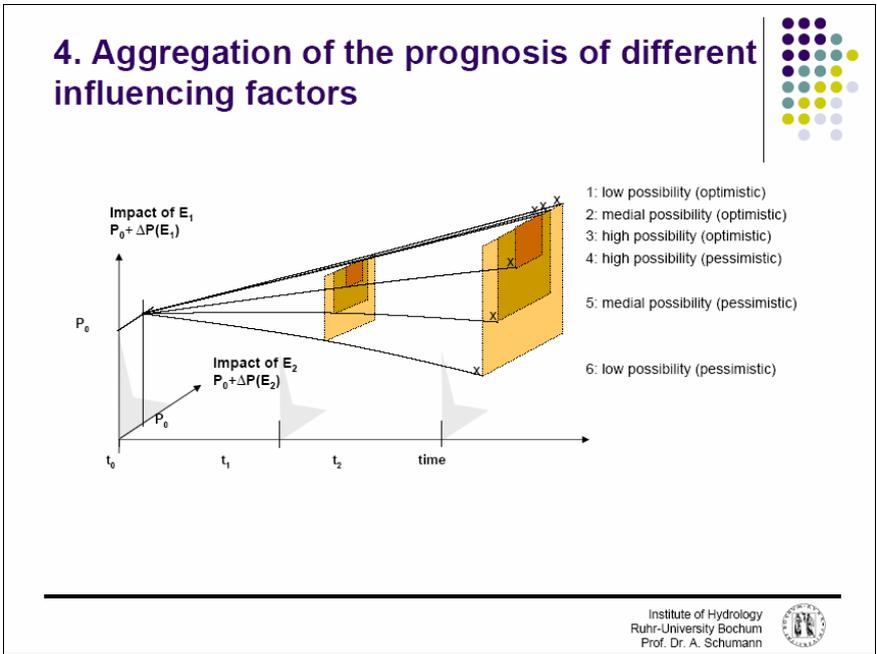
### 3. Effects of future developments on planning variables

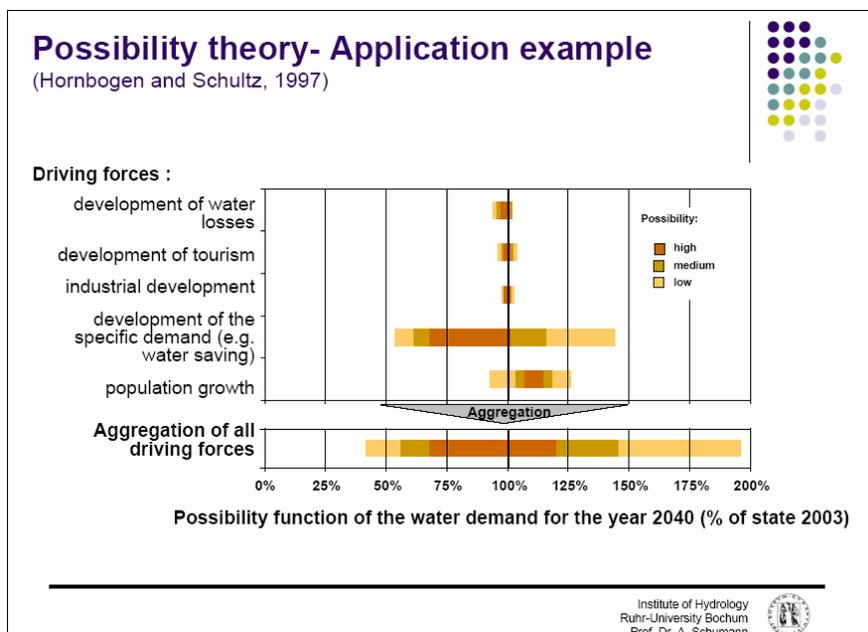
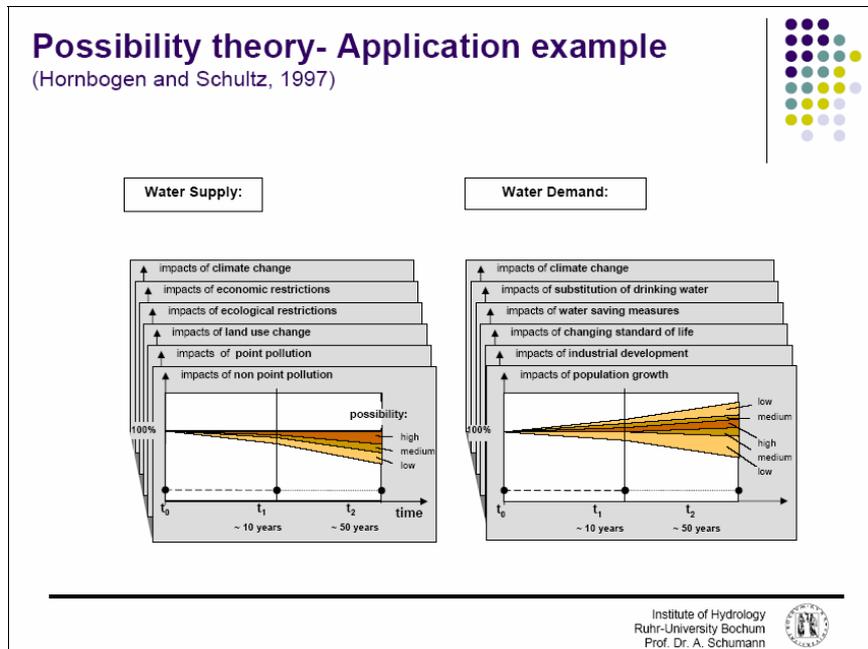


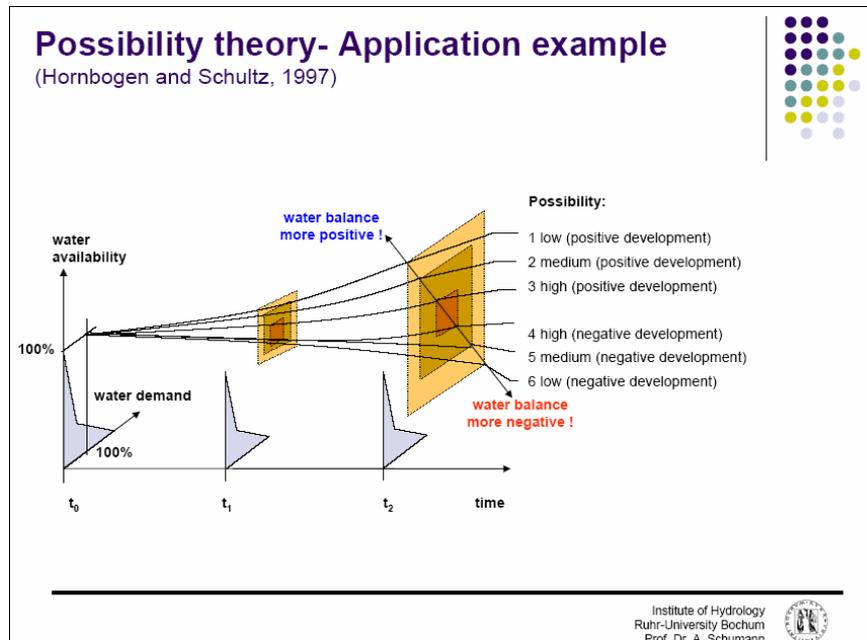
### 3. Effects of future developments on planning variables



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## Conclusions

- Uncertainty can not be avoided.
- A good DSS considers uncertainties explicitly.
- The user should be able to express his opinion about future developments.
- Possibility theory offers a way to consider the personal experience of user.